

3.1

Introduction

This chapter contains the loan sizing requirements for the Section 232 Mortgage Insurance for Residential Care Facilities program. Each loan program has different criteria for calculating the maximum insurable loan amount. The sections below describe which criteria to use for each program, and how to calculate each criterion. The maximum insurable loan amount is the lowest of all of the criteria rounded down to the nearest 100 dollars. The Maximum Insurable Loan Calculation (Form HUD-92264A-ORCF) (MILC) is a required Firm Application exhibit and is used to calculate the Maximum Insurable Loan.

3.2

Underwriting **Benchmarks Requirements** for  
Section 232 New Construction, 232  
Substantial Rehabilitation and 232/223(f)  
Loans

Maximum Loan-to-Value Ratios (LTV) and minimum Debt Service Coverage Ratios (DSCR) are set by statutes and regulations. To mitigate risk, the following underwriting ~~benchmarks requirements~~ have been established. Any submittals above the LTV or below the DSCR ~~benchmarks requirements~~ require substantial justification and mitigation. Please note that the DSCR ~~benchmark requirement~~ is calculated using the Mortgage Insurance Premium (MIP). ~~To qualify for the higher Non-profit benchmarks, the Owner-Operator must demonstrate a successful operating track record, significant project operating and management experience, and a solid financial track record.~~ The minimum debt service coverage ratio is 1.45 for all project types with the exception of the 223(a)(7) and Section 232(i) programs, which require a debt service coverage ratio of at least 1.11. ~~Regardless of which underwriting benchmark is used, a Non-profit Borrower must establish a Residual Receipts account. When the facility is leased from a non-identity of interest owner, the LTV sizing will be calculated on the leased fee value.~~

**A. Lender's Estimate of Net Operating Income for Debt Service Coverage Calculations.**  
The Lender will be asked to develop and estimate of Net Operating Income (NOI) for the

36 purposes of calculating the maximum loan amount allowed by the Debt Service Coverage  
 37 Ratio (DSCR) test. This NOI will differ from the appraiser’s estimate of NOI. The  
 38 appraiser’s NOI estimate is meant to forecast the experience of a typical buyer going  
 39 forward. The Lender’s estimate should also forecast the NOI going forward, but the  
 40 estimate will be specific to the borrower’s operations. For example, the borrower may  
 41 have a tax exemption that would not be passed on to a typical buyer. Also, the borrower  
 42 may spend more on food, staffing, or management, etc., than is conventional. In general,  
 43 the particulars of the income and expenses of the current operations should be preserved in  
 44 the NOI used by the Lender to determine the maximum insurable loan amount allowed by  
 45 the DSCR test. The appraiser’s NOI will be used for valuation and Loan to Value (LTV)  
 46 sizing test.  
 47

Type of Unit	New/Existing Units	Max. Loan to Value*	
SNF/ILU	Both	80%	
SNF/ILU	Both	Non-Profit	85%
ALF	New	For-Profit	75%
ALF	New	Non-Profit	80%
ALF/Board & Care	Existing	80%	
ALF/Board & Care	Existing/New	Non-Profit-75%	

48 *\*Applications submitted under the Debt Seasoning Exception provision in 3.13.D. below are subject to*  
 49 *the maximum Loan to Value percentages outlined in that section.*

50 *SNF = Skilled Nursing Facility; ILU = Independent Living Unit; ALF = Assisted Living Facility*  
 51  
 52

### 3.3 HUD Eligible Costs

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 54 The following costs are considered eligible mortgageable costs for all programs except for  
 55 Operating Loss Loans (see Section 3.10) and the 232(i) Fire Safety Equipment Loan Program  
 56 (see Section 3.11). The Lender must provide evidence of these expenses and must justify how  
 57 they are reasonable relative to current market conditions.

#### A. Eligible Mortgageable Costs

61 1. **Existing Indebtedness.** Section 3.13 describes eligible existing indebtedness  
 62 requirements. (Eligible debt on Section 223(a)(7) transactions is addressed in  
 63 Production, Section 2.40Q10R).

#### 2. Purchases and Recent Purchases.

- 66 • Eligible Existing Indebtedness for Section 232(f) purchases and Section  
 67 223(f) refinances of recent purchases is limited to 80% of the purchase price.  
 68 The loan must be documented and the funds from the loan must have been  
 69 received by the project prior to the submission of the application for  
 70 insurance.

- Purchases: Rules for eligible costs on a project that is to be purchased at closing as part of an arms-length acquisition transaction are outlined in Section 3.8.D. below, Amount Based on Borrower’s Total Cost of Acquisition Section 223(f) (MILC Criterion G).
- Section 223(f) Refinances of Recent Purchases: A transaction is considered to have been a recent purchase when the project was purchased within the last three years (based on application submission date). These transactions include arm’s length transactions, transactions where a portion of the debt to be refinanced with the FHA mortgage was created by a person or entity with an IOI to the borrower and is for project-related purpose (e.g., partnership debt), or a transaction completed below market value due to a pre-negotiated purchase price or a turnaround of a previously underperforming project.

**2.3. Interest on Existing Debt.** Interest accrued on existing debt may be included in the determination of eligible debt.

**3.4. Prepayment Penalty.** The Lender must include the prepayment penalty that the Borrower is likely to incur at the time of closing, not at the time of the Lender’s underwriting. This may include the yield maintenance fee.

**Interest Rate Premium (Section 223(a)(7) projects only).** The Lender may apply proceeds from an interest rate premium on behalf of the Borrower to defray prepayment penalties associated with the existing mortgage note. The amount needed to pay off the existing indebtedness for purposes of MILC Criterion H must not include any portion of the prepayment penalty that is being paid from an interest rate premium. Criterion H of the MILC will automatically deduct the amount of the interest rate premium disclosed on the S&U tab of the MILC. No portion of the interest rate premium will go to the Borrower or any of its affiliates. Any unused portion of the interest rate premium originally intended to defray prepayment penalties must be deposited into the Reserve for Replacement (R4R) account for future project needs.

**4.5. Initial Deposit to the R4R Reserve for Replacement.** This amount is determined based on a R4R Reserve for Replacement analysis completed by the Lender and reviewed by ORCF. These funds are deposited into the R4R Reserve for Replacement account at closing. Deposits to the Reserve for Replacement Fund must be supported by the third-party needs assessor’s Reserve for Replacement schedule.

**5.6. Existing R4R Reserve for Replacement to Transfer.** On Section 232/223(a)(7) and 232/223(f)/(223(a)(7) projects, the existing R4R Reserve for Replacement balance must be transferred to the new loan at closing. In no event will the Borrower “cash out” the Reserve for Replacement or Residual Receipts account. The existing reserves and residual receipts must be rolled over to the newly refinanced loan.

**7. Existing Escrows to Transfer.** Any existing escrows (for example, Debt Service Escrows (short term or long term), Mortgage Reserve Funds [MRF] and/or Initial

117 Operating Deficit [IOD]) must be identified by the lender. These escrows must be  
118 transferred in a new transaction; the application must include a discussion of risk  
119 mitigation reasons if the escrows are not proposed to be transferred to the new  
120 transaction.

121  
122 **6.8. Estimate of Repair Cost (critical, non-critical and Borrower proposed).** The  
123 Lender's estimated repair costs to be incurred by the Borrower. Associated architect's  
124 fees, mechanical engineering fees, municipal inspection fees, and other similar fees  
125 may also be eligible. The Lender must provide evidence of these fees at the time of  
126 firm application and justify their eligibility. The contingency portion of the repair  
127 escrow agreement is not eligible. Note: Repairs to be included cannot be started  
128 prior to receipt of a Firm Commitment in order to comply with HUD's environmental  
129 responsibilities, as outlined in Chapter 7.

130  
131 **7.9. Appraisal (including updates).** Costs associated with completion of the Appraisal  
132 as part of the Firm Application submission. The Appraisal must be completed in  
133 compliance with ~~the ORCF Appraisal Statement of Work (available on the Section~~  
134 ~~232 Program website).~~ Chapter 5.

135  
136 **8.10. Phase 1 ESA / Environmental Review.** Costs associated with any third-party  
137 reports required to comply with environmental review requirements.

138  
139 **9.11. Project Capital Needs Assessment (PCNA).** Costs associated with completion  
140 of a PCNA for projects requiring a PCNA as part of the Firm Application submission.  
141 The PCNA must be completed in compliance with the ORCF PCNA Statements of  
142 Work for Section 232/223(f) and Section 232/223(a)(7) or 232/223(f)/223(a)(7)  
143 (available on the Section 232 Program website).

144  
145 **10.12. Financial/Placement Fee.** The Lender's fee limit is based on a percentage of the  
146 loan amount. The below table shows the limits for each OHP Section 232 Loan  
147 Program. The Lender's legal fees (see 3.3.A.13 below) are included in the fee limit.  
148 Yield maintenance fees are not included in the fee limits. See Section 3.14.C for fee  
149 limits for bond transactions.

	Fee Limit
232 New Construction	3.50%
232 Substantial Rehabilitation	3.50%
241(a)	3.50%
232/223(f)	3.50%
232/223(a)(7) or 232/223(f)/223(a)(7)	2%
223(d)	3.50%
232(i)	3.50%

154 ~~11.13.~~ **Lender Legal.** Lender’s legal costs associated with the insured loan transaction.  
155 These fees combined with the Financial/Placement Fee are subject to the fee limits  
156 above and in Section 3.14.

157  
158 ~~12.14.~~ **Borrower Legal.** Borrower’s legal costs associated with the insured loan  
159 transaction. Legal fees associated with zoning, land acquisition, environmental or  
160 other legal issues related to the land are not eligible for inclusion.

161  
162 ~~13.15.~~ **Title & Recording.** The reasonable costs of obtaining a title insurance policy,  
163 title search and recording of closing documents. State or Local taxes associated with  
164 recording are also eligible for inclusion.

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166 ~~14.16.~~ **Discounts.** Discounts paid by the Borrower for the FHA-insured loan.

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168 ~~15.17.~~ **Bond Financing Costs.** Issuance costs associated with bond financing for the  
169 FHA-insured loan.

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171 ~~16.18.~~ **Broker Fees.** Fees must be included in the Lender’s Financial/Placement fee  
172 limits listed in Section 3.~~141.C and paragraph 12 above~~. The broker must have  
173 experience in healthcare finance transactions and must have no identity-of-interest  
174 with any of the participants other than the lender itself.

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176 ~~17.19.~~ **HUD fees associated with the transaction.** These include the Application Fee,  
177 Inspection Fee (if applicable) and Initial Mortgage Insurance Premium (MIP).  
178 Production, Chapter 2 describes the HUD fees for each of the OHP Section 232 Loan  
179 Programs.

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181 ~~18.20.~~ **Survey.** Costs related to the HUD-compliant survey associated with the insured  
182 loan.

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184 ~~19.21.~~ **Additional Other Fees.** The Lender must provide justification at the firm  
185 application stage that other fees are reasonable and necessary for the development or  
186 refinance/purchase of the project. Examples include non-legal costs to create the  
187 borrower entity and costs of maintaining books, records and tax information for the  
188 Borrower.

189  
190 B. Additional Eligible Costs for New Construction, Sub-Rehab and 241(a) Programs

- 191  
192 1. **Land Purchase.** ~~Purchase price~~**Cost. Land cost** of the site for the insured loan  
193 ~~(subject to may be included if the constraints~~**purchase is the result of 3.5.E.2 an arms-**  
194 **length transaction. Land cost resulting from an IOI transaction cannot be included in**  
195 **the Total Estimated Replacement Cost; IOI land cost will be recognized as land value**  
196 **in the conclusion of this chapter).**~~Market Value.~~ A purchase contract ~~or and~~ other  
197 evidence of the transaction must be provided. If the site was subdivided at the time of  
198 purchase, this must be discussed in the Lender Narrative.

200 Land cost is to be determined as follows:

201  
202 a. If the Borrower currently owns the property as the result of an arms-length  
203 transaction, the underwritten land cost is the lesser of:

- 204 • 100% of the existing mortgage debt or
- 205 • 100% of the "as is" market value of the property

206  
207  
208 b. If the Borrower is to purchase the property via an arms-length transaction, the  
209 underwritten land cost is the lesser of:

- 210 • the purchase price of the property or
- 211 • 100% of the "as is" market value of the property

212  
213 **2. Land Equity.** Land Equity is defined as a noncash equity credit given to a landowner  
214 if the landowner elects to contribute the land as equity instead of selling the land for cash  
215 to the developer (i.e., Borrower). FHA Section 232 New Construction programs (i.e.,  
216 232 NC, 232 SR and 241(a)) do not recognize land equity as a source of funds. Hence,  
217 land equity is not to be included as a source in the underwritten Sources and Uses (i.e.,  
218 HUD 92264A-ORCF.)

219  
220 **3. Construction Contract Line Items.** -These must be reflected on the Contractor's and/or Mortgagor's  
221 Cost Breakdown (HUD-92328-ORCF) and Construction Contract (Form HUD-92442-ORCF):

- 222  
223 a. **Land Improvements.** Earthwork, site utilities, roads and walks, site  
224 improvements, lawns and planting, and unusual site conditions.
- 225 b. **Structures.**
- 226 c. **General Requirements.** Covers project-specific overhead expenses.  
227 Calculate as a percentage of the sum of Total Land Improvements and Total  
228 structures. Percentage amount is determined by the nature, difficulty and size  
229 of the project, and the characteristics of the neighborhood. The contractor  
230 shall provide a detailed cost breakdown of the items included in the general  
231 requirements.
- 232 d. **Builder's Overhead.** Covers contractor's head office and general business  
233 expenses. Amount is fixed at 2 percent of the sum of Total Land  
234 Improvements, Total Structures, and General Requirements.
- 235 e. **Builder's Profit.** Calculate as a percentage of the sum of Total Land  
236 Improvements, Total Structures, and General Requirements. Percentage  
237 amount is determined by the nature and location of the project.
- 238 f. **Bond Premium.** The bond premium covers Performance Bond. Used to  
239 ensure completion of construction in event of a default by the general  
240 contractor. Bonding company determines applicable rate by the nature and  
241 location of the project and the contractor's history. An irrevocable Letter of  
242 Credit may be used in lieu of a Performance Bond, provided it is  
243 unconditional, valid, and collectable and issued by a banking institution.

244 g. **Contractor's Other Fees.** Costs of various required items and services.  
245 These can vary greatly from community to community. Examples of other  
246 fees include: building permits and licenses, builder's risk insurance, general  
247 contractor's cost certification audit fee, soil tests, concrete tests and other  
248 construction testing.  
249

250 2. **Architect's Fees.** Architect's fees include both design and supervision costs. The  
251 architect's fees must match the Owner-Architect Agreement, AIA Form B108.

- 252 • **Design.** Architect's Design Fee covers preparation of all construction  
253 documents (working drawings and specifications) up to start of construction.  
254 Typically, 75 to 80 percent of total.
- 255 • **Supervision.** Architect's Supervision Fee covers Architect's construction  
256 inspections, reports, and preparation of change order requests. Typically, 20 to  
257 25 percent of total.

258  
259 **NOTE:** On new construction/sub-rehab, CON costs may be included in the total  
260 project cost, but it is not a mortgageable item. Therefore, CON costs can be counted  
261 toward the total equity on the project, but it is not cash equity in the form of reserves  
262 required to cover cash flow shortfalls during lease up.  
263

264 C. **Interest Carrying Costs.** -Interest on the amount of insured advances during the construction  
265 period of the project is allowable as part of Replacement Cost. The Lender must calculate the  
266 interest based on the proposed loan amount and interest rate over the proposed construction  
267 period. The final amount allowed will be reviewed at cost certification.  
268

269 D. **Taxes.** Taxes associated with ownership of the property estimated on a per diem basis during  
270 the construction period.  
271

272 E. **Insurance.** Insurance associated with the project estimated on a per diem basis during the  
273 construction period, including:  
274

- 275 1. Builder's Risk Insurance (This must be part of the Contractor's General  
276 Requirements OR under insurance),
- 277 2. Liability Insurance,
- 278 3. Officer's and Director's Insurance,
- 279 4. Fidelity Bond Insurance,
- 280 ~~5. Vehicle Insurance (For owner or operator vehicles associated with the project),~~
- 281 ~~6.5.~~ Business Interruption Insurance, and
- 282 ~~7.6.~~ Additional necessary insurance.  
283

284 F. **Market Study (including updates).** Costs associated with completion of the Market Study as  
285 part of the Firm Application submission. The Market Study must be completed in compliance  
286 with ~~the ORCF Market Analysis Statement of Work (available on the Section 232 Program~~  
287 ~~website).~~ Chapter 5.

288

289 G. **A&E / Cost Reports.** Costs associated with the completion of the Third-Party Architecture  
290 and Cost Reports. This includes the Geotechnical Report. The reports must be completed in  
291 compliance with the ORCF Architecture and Cost Statement of Work (available on the Section  
292 232 Program website).

293

294 H. **Borrower's Cost Certification Audit Fee.** CPA Auditing Fee for the Cost Certification  
295 Audit. This does not include the cost to set up the books and records, or to file tax returns.

296

297 I. **Major Movable Equipment.** Large furniture and equipment with relatively fixed location,  
298 but capable of being moved. Examples include: wheeled equipment, office machines (e. g.  
299 computers, ~~copiers~~printers, and ~~fax machines~~), ~~hospital phone systems~~), resident healthcare or  
300 safety systems (e.g., tele-health, resident elopement systems), nursing beds and mattresses,  
301 ~~tables~~, etc. Do not include any motorized vehicles, such as trucks, vans, automobiles, or golf  
302 carts. These are not mortgageable items. Do not include Minor Equipment and Supplies-  
303 Expendable or expendable non-realty items of small individual cost. ~~Examples: (e.g., china~~  
304 ~~and flatware, utensils and instruments, linens, etc.)~~

305

306 J. **Marketing.** Advertising, Salaries and Commissions of sales representatives, open houses,  
307 model units, and other reasonable and necessary expenses associated with marketing the  
308 project during the construction period. The Lender must assure that there are sufficient funds  
309 available for marketing.

310

311 K. **Pre-Opening Management Fees.** Production, Chapter 2.6 R describes Pre-Opening  
312 Management Fees.

313

314 L. **Contingency Reserve.** The contingency reserve amount is based on available data for the  
315 type and condition of structure. It is calculated as a percentage of the sum of structures, land  
316 improvements, and general requirements. Percentage ranges from 1% to 10%, depending on  
317 the condition of the project, extent of the rehabilitation, and experience and financial capacity  
318 of the borrower and contractor. The contingency reserve is only available for Substantial  
319 Rehabilitation projects, and can only be used to cover unanticipated costs, such as  
320 discovering more extensive dry rot than was expected. The contingency reserve is not  
321 available for items such as an increase in cost of carpet. Subject to lender and HUD  
322 approval, the Borrower may elect to apply any funds remaining in the substantial  
323 rehabilitation construction contingency account after completion of the approved  
324 rehabilitation to:

325

- 326 1. further improvements, betterments, or upgrades to the property,
- 327 2. an initial deposit to the Reserve for Replacement account; or
- 328 3. reducing the mortgage balance.

329

330 If excess funds from contingency are used for betterments, those additional improvements  
331 will not be considered as the basis for a request for an increased mortgage amount. Refer to  
332 Chapter 10 for additional guidance on betterment changes.



333  
334 M. **Other Fees.** Other Fees are those fees not outlined above, that are reasonable and necessary.  
335 Examples of other fees include the cost to create the books and records and file tax returns.  
336 Another example is relocation expenses: during construction for existing residents.  
337 Relocation expenses must include a cost estimate with a proposed number of residents times  
338 the estimated cost per resident.

339  
340 The acquisition cost of existing bed authority may not be included in the HUD Replacement  
341 Cost. In the mortgage sizing test, based on loan to value, the value of the bed authority will  
342 be an intrinsic part of the overall Market Value, and may be included. See Production,  
343 Chapter 5.3.R.2.  
344  
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## 3.4

### Section 232 New Construction

346  
347 The Maximum Insurable Loan is the lesser of the following:  
348

349 A. **Requested Loan Amount (MILC Criterion A).** This is the loan amount requested in the  
350 Firm Application.

351  
352 B. **Amount Based on Replacement Cost (MILC Criterion C)).**  
353  
354 1. Multiply the Total Estimated Replacement Cost as calculated on the Replacement  
355 Cost (Repl Cost) tab of the MILC by 90%.  
356 2. Subtract from the product any of the following: the optional purchase price of leased  
357 land, grant or loan funds attributable to replacement cost items, excess unusual land  
358 improvements and the unpaid balance of special assessments.

359  
360 C. **Amount Based on Required Loan-to-Value (MILC Criterion D)).**

361  
362 1.—Multiply the appraised value by the maximum LTV limit.  
363 2.—~~Subtract from the product any of the following: the optional purchase price of leased~~  
364 ~~land and the unpaid balance of special assessments.~~  
365 1. (See Section 3.2 for maximum LTV limits.)  
366 2. Subtract from the product any of the following: the optional purchase price of leased  
367 land and the unpaid balance of special assessments.  
368 3.—

369  
370 D. **Amount Based on Required Debt Service Coverage (MILC Criterion E)).**  
371 All mortgages secured by the property that will survive post-closing must be included in  
372 the Debt Service Coverage calculation.

373  
374 1. Divide the underwritten Net Operating Income (NOI) by 1.45.  
375 2. Subtract from the quotient any of the following: the annual ground rent and the

- 376 annual special assessment.
- 377 3. Divide the difference by the sum of the interest rate, MIP rate and initial curtail rate
- 378 (as calculated by the MILC Criterion E).
- 379 4. Add any annual tax abatement savings to the quotient.
- 380

381 **E. Amount Based on Deduction of Grant(s), Loan(s), LIHTCs and Gift(s) for Mortgageable Items**

382 **(MILC Criterion L).** Subtract any grants, loans, gifts, tax credits, the optional purchase price of leased

383 land, the cost of any excess unusual land improvements, and the unpaid balance of special assessments

384 from the Total Estimated Replacement Cost as calculated on the Repl Cost tab of the MILC.

385 **Mants**

386

## 3.5

## Section 232 Substantial Rehabilitation

387 The Maximum Insurable Loan is the lesser of the following:

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389

390 **A. Requested Loan Amount (MILC Criterion A).** This is the loan amount requested in the

391 Firm Application.

392

393 **B. Amount Based on Replacement Cost (MILC Criterion C)).**

394

- 395 1. Multiply the Total Estimated Replacement Cost as calculated on the Repl Cost tab of
- 396 the MILC by 90%.
- 397 2. Subtract from the product any of the following: the optional purchase price of leased
- 398 land, grant or loan funds attributable to replacement cost items, excess unusual land
- 399 improvements and the unpaid balance of special assessments.
- 400

401 **C. Amount Based on Required Loan-to-Value (MILC Criterion D)).**

402

403 ~~5.1. Multiply the appraised value by the maximum LTV limit.~~

404 ~~6.1. Subtract from the product any of the following: the optional purchase price of leased~~

405 ~~land and the unpaid balance of special assessments.~~

406 1. (See Section 3.2 for maximum LTV limits.)

407 2. Subtract from the product any of the following: the optional purchase price of leased

408 land and the unpaid balance of special assessments.

409

410 **D. Amount Based on Required Debt Service Coverage (MILC Criterion E)).**

411 **All mortgages secured by the property that will survive post-closing must be included in**

412 **the Debt Service Coverage calculation.**

413

- 414 1. Divide the underwritten NOI by 1.45.
- 415 2. Subtract from the quotient any of the following: the annual ground rent and the
- 416 annual special assessment.
- 417 3. Divide the difference by the sum of the interest rate, MIP rate and initial curtail rate
- 418 (as calculated by the MILC Criterion E).
- 419 4. Add any annual tax abatement savings to the quotient.

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**E. Amount Based on Estimated Cost of Rehabilitation Plus (MILC Criterion F)).**

1. Property Owned by Borrower: If the Borrower currently owns the property, start with the lesser of: (i) 100% of the existing mortgage debt or (ii) 90% of the “as is” market value of the property before rehabilitation (~~95% for Non-profit Borrowers~~).
  - a. Add to that amount the Total Estimated Development Cost as calculated on the Repl Cost tab of the MILC.
  - b. Add to the sum the estimated offsite construction costs.
  - c. Subtract from the sum any grants or loans attributable to replacement cost items listed on the Repl Cost tab of the MILC.
2. Borrower to Purchase Property: If the Borrower will purchase the property, start with the lesser of: (i) 85% of the purchase price of the property or (ii) 90% of the “as is” market value of the property before rehabilitation (~~95% for Non-profit Borrowers~~).
  - a. Add to that amount the Total Estimated Development Cost as calculated on the Repl Cost tab of the MILC.
  - b. Add to the sum the estimated offsite construction costs.
  - c. Subtract from the sum any grants or loans attributable to replacement cost items listed on the Repl Cost tab of the MILC.

**E. Amount Based on Deduction of Grant(s), Loan(s), LIHTCs and Gift(s) for Mortgageable Items (MILC Criterion L).** Subtract any grants, loans, gifts, tax credits, the optional purchase price of leased land, the cost of any excess unusual land improvements, and the unpaid balance of special assessments from the Total Estimated Replacement Cost as calculated on the Repl Cost tab of the MILC.

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**3.6**

**RESERVED**

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**3.7**

**Section 241(a) Supplemental Loan for an Existing FHA-Insured Project**

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The Maximum Insurable Loan is the lesser of the following:

A. **Requested Loan Amount (MILC Criterion A).** This is the loan amount requested in the Firm Application.

**B. Amount Based on Replacement Cost (MILC Criterion C)).**

1. Multiply the Total Estimated Replacement Cost as calculated on the Repl Cost tab of the MILC by 90%.

462 2. Subtract from the product any of the following: the optional purchase price of leased  
463 land, grant or loan funds attributable to replacement cost items, excess unusual land  
464 improvements and the unpaid balance of special assessments.

465  
466 **C. Amount Based on Required Loan-to-Value (MILC Criterion D)).**

- 467  
468 1. Subtract the “as is” market value from the “as proposed” market value.  
469 2. Multiply the difference by 90%.  
470 3. Subtract from the product any of the following: the optional purchase price of leased  
471 land and the unpaid balance of special assessments.

472  
473 **D. Amount Based on Required Debt Service Coverage (MILC Criterion E)).**

474 **All mortgages secured by the property that will survive post-closing must be included in**  
475 **the Debt Service Coverage calculation.**

- 476  
477 1. Subtract the annual debt service (P&I+MIP) on the primary FHA-insured loan from  
478 the underwritten NOI after the renovations or additions proposed in the 241(a) loan  
479 application are complete.  
480 2. Divide the difference by 1.45.  
481 3. Subtract from the quotient any of the following: the annual ground rent and the  
482 annual special assessment.  
483 4. Divide the difference by the sum of the interest rate, MIP rate and initial curtail rate  
484 (as calculated by Criterion E).  
485 5. Add any annual tax abatement savings to the quotient.

486  
487 **E. Amount Based on Total Indebtedness (MILC Criterion I)).**

- 488  
489 1. Multiply the “as proposed” market value by 90%.  
490 2. Subtract from the product 100% of the total outstanding indebtedness related to the  
491 property.

492  
493 **F. Amount Based on Deduction of Grant(s), Loan(s), LIHTCs and Gift(s) for**

494 **Mortgageable Items (MILC Criterion L).** Subtract any grants, loans, gifts, and tax credits,  
495 the optional purchase price of leased land, the cost of any excess unusual land improvements,  
496 and the unpaid balance of special assessments from the Total Estimated Replacement Cost as  
497 calculated on the Repl Cost tab of the MILC.

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## 3.8

### **Section 232/223(f) Purchase or Refinancing of a Residential Healthcare Facility**

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501 The Maximum Insurable Loan [\(subject to the constraints in 3.13\)](#) is the lesser of the following:

- 502  
503 **A. Requested Loan Amount (MILC Criterion A).** This is the loan amount requested in the  
504 Firm Application.

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**B. Amount Based on Required Loan-to-Value (MILC Criterion D)).**

1. Multiply the appraised value by the maximum LTV limit. (See Section 3.2 for maximum LTV limits.)
2. Subtract from the product any of the following: the optional purchase price of leased land and the unpaid balance of special assessments.
- ~~3. See Section 3.2 for maximum LTV limits.~~

**C. Amount Based on Required Debt Service Coverage (MILC Criterion E)).**

All mortgages secured by the property that will survive post-closing must be included in the Debt Service Coverage calculation.

1. Divide the Lender's underwritten Net Operating Income (NOI) by 1.45.
2. Subtract from the quotient any of the following: the annual ground rent and the annual special assessment.
3. Divide the difference by the sum of the interest rate, MIP rate and initial curtail rate (as calculated by the MILC Criterion E).
4. Add any annual tax abatement savings to the quotient.

**D. Amount Based on Borrower's Total Cost of Acquisition Section 223(f) (MILC Criterion G).** Criterion G is only relevant if the 223(f) is a purchase transaction.

1. Start with the Total HUD Eligible Costs as calculated on the S&U tab of the MILC.
2. Subtract from the Total HUD Eligible Costs any escrows or items the seller will pay on behalf of the Borrower, as well as any grants or loans attributable to HUD Eligible Costs.
3. Multiply the difference by ~~85% (90% for Non-profit Borrowers)~~80% of the purchase price shown in the purchase agreement and determined allowable by the Lender.
4. Rules for Eligible Costs on Purchase Transactions.
  - a. The purchase price shown in the purchase agreement and determined allowable by the Lender. If the Borrower is currently the Operator of the project and does not have an identity of interest with the seller (see Handbook Introduction, Chapter 1.6 C), subtract from the purchase price the cost of any improvements that the Operator financed, and the seller included in the purchase price.
  - b. If repair costs are included in the purchase price, do not itemize them as separate HUD Eligible Costs.
  - c. The purchase agreement must specify whether the transfer includes any:
    - i. Escrows, and if so, the dollar amounts of those escrows.
    - ii. Items which the seller will pay on behalf of the Borrower, such as the operating deficit, discounts, initial deposit to the ~~R4R~~Reserve for Replacement account, etc.

**E. Amount Based on Cost to Refinance (MILC Criterion H)).** Criterion H is only relevant if the 223(f) is a refinance transaction.

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1. Start with the Total HUD Eligible Costs as calculated on the S&U tab of the MILC.
  2. Subtract from the Total HUD Eligible Costs the amount of any R4R Reserve for Replacement on deposit, as well as any grants or loans attributable to HUD Eligible Costs.
    - a. Any collateral held against the loan by the commercial Lender, other than property-related assets, must be treated like R4R Reserve for Replacement on deposit and subtracted from the Total HUD Eligible Costs. This includes any additional collateral held against the loan other than property related assets, including but not limited to, R4R Reserve for Replacement, escrows, restricted bank accounts, debt service reserves and completion reserves.
    - b. Collateral to be subtracted from the Total HUD Eligible Costs does not include recourse or personal guarantees, or tax and insurance escrows. If the Lender intends to include a recourse or personal guarantee in the eligible costs basis, the Borrower will be required to certify that the collateral held against the loan is property-related.
  3. 100% of the difference is the eligible loan amount.

570 **F. Amount Based on Deduction of Grant(s), Loan(s), LIHTCs and Gift(s) for**  
571 **Mortgageable Items (MILC Criterion L).** Subtract any grants, loans, gifts, and tax credits,  
572 the optional purchase price of leased land, the cost of any excess unusual land improvements,  
573 and the unpaid balance of special assessments from the Total Estimated Replacement Cost as  
574 calculated on the Repl Cost tab of the MILC.  
575  
576

### 3.9

## Section 232/223(a)(7) or 232/223(f)/223(a)(7) Refinance of an Existing FHA-Insured Project

577  
578 The Maximum Insurable Loan is the lesser of the following:  
579

- 580 **A. Requested Loan Amount (MILC Criterion A).** This is the loan amount requested in the  
581 Firm Application.  
582  
583 **B. Original Principal Amount (MILC Criterion B).** This is the original principal amount of  
584 the existing FHA-insured mortgage.  
585

586 A recast first mortgage loan and an associated Partial Payment of Claim (PPC) second  
587 mortgage may both be refinanced in a section 223(a)(7) transaction so long as the new loan  
588 amount does not exceed the original principal amount of the recast first mortgage loan, and  
589 not the original principal amount prior to the PPC.

- 590  
591 **C. Amount Based on Required Debt Service Coverage (MILC Criterion E)).**  
592 All mortgages secured by the property that will survive post-closing must be included in  
593 the Debt Service Coverage calculation.

- 594  
595 1. Divide the Lender's underwritten Net Operating Income (NOI) by 1.11.  
596 2. Subtract from the quotient any of the following: the annual ground rent and the  
597 annual special assessment.  
598 3. Divide the difference by the sum of the interest rate, MIP rate and initial curtail rate  
599 (as calculated by the MILC Criterion E).  
600 4. Add any annual tax abatement savings to the quotient.  
601

602 **D. Amount Based on the Cost to Refinance (MILC Criterion H):**

- 603  
604 1. Start with the Total HUD Eligible Costs as calculated on the S&U tab of the MILC.  
605 2. Subtract from the Total HUD Eligible Costs the amount of any R4R on deposit, as  
606 well as any grants or loans attributable to HUD Eligible Costs. HUD Eligible Costs  
607 for a 223(a)(7) refinance transaction are limited to costs listed in Section 3.3.  
608 3. Also subtract from Total HUD Eligible Costs any portion of the additional deposit to  
609 the R4R that is being paid from an interest rate premium.  
610 4. 100% of the difference is the eligible loan amount.  
611

**3.10**

**Section 223(d) Operating Loss Loan**

612 The Maximum Insurable Loan is the lesser of the following:

613  
614  
615 A. **Requested Loan Amount (MILC Criterion A).** This is the loan amount requested in the  
616 Firm Application.

617  
618 B. **Amount Based on Required Debt Service Coverage (MILC Criterion E)**

619  
620 ~~Subtract the~~ **All mortgages secured by the property that will survive post-closing must be**  
621 **included in the Debt Service Coverage calculation.**

622  
623 ~~1. Multiply the current~~ annual debt service (P&I+MIP) ~~on the primary FHA-insured~~  
624 ~~loan by 1.45.~~

625 ~~2. Subtract the product of that calculation~~ from the underwritten NOI.

626 ~~3. Divide the difference by 1.45.~~

627 ~~4. Subtract from the quotient any of the following:~~ the annual ground rent and the  
628 annual special assessment.

629 ~~5. Divide the difference by the sum of the interest rate, MIP rate and initial curtail rate~~  
630 (as calculated by the MILC Criterion E).

631 ~~6. Add any annual tax abatement savings to the quotient.~~  
632

633 C. **Amount Based on 100% of the Operating Loss (MILC Criterion J)** (as determined by an  
634 independent audit certified by a CPA) and, if loan is pursuant to Section 223(d)(3), **limited to**  
635 80 percent of unreimbursed cash contributions (see Production Chapter 2, Section 2.11.B).  
636

637 *The Operating Loss is defined as follows:* An Operating Loss is the difference between project

638 income and project operating expenses.

639

640 The following operating expenses may be included: taxes, interest on the mortgage debt,  
641 mortgage insurance premiums, hazard insurance premiums, maintenance, salaries, supplies, and  
642 other expense for project operation. The following payments and charges must not be included:  
643 loan principal payments, depreciation, payments to the R4R Reserve for Replacement account,  
644 payments to a sinking fund, Lender's fees, charges incurred in connection with the application  
645 for the Operating Loss Loan (OLL), projected anticipated losses, expenses that were funded or  
646 should have been funded from the working capital deposit (e.g. tax and insurance escrows),  
647 construction cost overruns, Officers' salaries, and bad debt or write-offs as a result of an identity  
648 of interest tenant.

649

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### 3.11

### Section 232(i) Fire Safety Equipment Loan

651

652 The Maximum Insurable Loan is the lesser of the following:

653

654 A. **Requested Loan Amount (MILC Criterion A).** This is the loan amount requested in the  
655 Firm Application.

656

657 B. **Amount Based on Required Debt Service Coverage (MILC Criterion E)).**

658 All mortgages secured by the property that will survive post-closing must be included in  
659 the Debt Service Coverage calculation.

660

661 1. Subtract the annual debt service (P&I+MIP) on the primary loan and secondary Fire  
662 Safety Equipment loan from the underwritten NOI.

663 2. Divide the difference by 1.11.

664 3. Subtract from the quotient any of the following: the annual ground rent and the  
665 annual special assessment.

666 4. Divide the difference by the sum of the interest rate, MIP rate and initial curtail rate  
667 (as calculated by the MILC Criterion E).

668 5. Add any annual tax abatement savings to the quotient.

669

670 C. **Amount Based on 100% of the Cost of Fire Safety Equipment (MILC Criterion K).** The  
671 sum of:

672

673 1. Cost and installation of fire safety improvements, and

674 ~~2. Related improvements, and~~

675 ~~3.2.~~ Eligible costs and fees. Eligible Mortgageable Costs for the 232(i) Fire Safety  
676 Equipment Loan Program. The eligible costs include the cost and installation of the  
677 fire safety equipment, related improvements (e.g., improvements to increase water  
678 capacity)), and the fees described in Section 3.3 A, specifically subsections: 8, 9, 10,  
679 13, 17 and 18 that are incidental to the installation of the Fire Safety Equipment  
680 approved by ORCF.

681

682



## 3.12

## Tax Abatement

The loan amount may exceed the Debt Service Ratio limit by capitalizing the savings from tax abatement. See Production, Chapter 5.5.C. for details regarding Tax Abatementthe type of tax abatements that can be recognized in Debt Service criterion.

## 3.13

## Existing Indebtedness

National Housing Act Section 223(f)(4)(B) requires that proceeds of any refinancing will be employed *only* to retire the existing indebtedness, and pay the necessary cost of refinancing of the residential care facility. Additionally, the refinancing must be employed to lower the monthly debt service costs of the existing facility, taking into account any fees or charges connected with the refinancing. The result of these statutory constraints is that equity out is not authorized. In order to ensure compliance with this statutory requirement, the following guidelines are provided to assist in analyzing eligible existing indebtedness.

Existing indebtedness must meet the eligibility criteria outlined herein to be included as an eligible mortgageable cost for HUD Section 232 pursuant to 223(f) insured mortgages. ~~HUD does not permit FHA-insured loan proceeds to be used directly for an equity takeout for Section 232 transactions.~~ The following guidance applies to all Section 232 pursuant to 223(f) refinances, and Section 232 Substantial Rehabilitation projects. The Lender's discussion of debt must include a summary of each project obligation, why the debt is considered eligible and what documentation is provided in the application regarding this obligation. In addition, Lenders must provide an analysis of how the proposed refinance will be employed to lower monthly debt service costs.

A. **Definition of Eligible Debt.** In order to be included as part of the ~~Section 232~~FHA-insured mortgage, existing indebtedness must meet the following FHA requirements. The debt:

1. Must be existing indebtedness incurred in connection with the project, as detailed in the remainder of this section, or for non-project related debt as allowed under the debt seasoning exception guidance outlined in 3.13.D. below,
2. Must not have been created with an Identity of Interest (IOI) Borrower and the proposed FHA Lender,
- ~~3. Must be in place prior to the date of the application submission (application submission is the date the application enters the ORCF application queue), and~~
- ~~3. Must not otherwise circumvent program intent.~~
4. Must meet the requirements of a 223(f) Refinance of an Existing HUD-Insured Loan and Secondary Financing Evidenced by a Surplus Cash Note, as applicable (See Production, Ch. 2.9.P).

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**B. Categories of Eligible Debt.** When demonstrating the eligibility of existing indebtedness, the FHA Lender must provide satisfactorily documented evidence that the existing debt incurred in connection with the project conforms to one of the categories below, or meets the allowance for non-project related debt under the debt seasoning exception as outlined in 3.13.D below:

1. **Outstanding mortgage(s).** Outstanding mortgage(s) on the project as confirmed and fully documented by the current Lender.
2. **Other Recorded Indebtedness.** Other recorded indebtedness in connection with the project incurred by the Borrower pursuant to the normal course of business may be considered. Examples include, but are not limited to, mechanic's liens, tax liens and past due assessments provided they did not result from personal obligations of the Borrower principals. Note that operator agreements with the former owners that do not appear to be arm's length or with abnormally high lease cost arrangements need to be thoroughly analyzed.
3. **Unrecorded Debt.** Unrecorded debt of, or costs incurred in connection with the project, and supported by documentation satisfactory to HUD may be considered eligible debt. The Lender must be provided with documentation and a certification that verifies the obligation is directly connected to the project. In instances where there are related costs incurred, the documentation could include invoices, payment documentation, photographs, and a description of the work done. This includes indebtedness or costs incurred to make HUD eligible capital expenditures, structural repairs and betterments to the property.

Reimbursement for capital expenditures can be included only where:

- a. The capital expenditures were completed prior to application submission and the completed work is not part of a larger ongoing project, unless the improvements can be discretely distinguished from the rest of the improvements. Repairs or improvements not completed prior to application submission may be included in the Estimate of Repair Cost, as outlined in 3.3.A.7 above, however, these repairs may not be started prior to Firm Commitment approval.
- b. The capital expenditures were completed within five years from the date of application submission.
- c. The expenditures are for eligible project-related repairs/improvements that will extend its economic life.
- d. The repairs were not previously reimbursed by existing HUD Reserve for Replacement funds.
- e. The repairs do not include minor movable items (expendable non-realty items such as china, flatware, utensils and instruments, linens, etc.).

771 The Lender Narrative must contain a summary discussion of the capital  
772 expenditures included in the eligible debt transaction costs, as well as a  
773 detailed description of the completed work (including dates and location  
774 within the facility). The application exhibits must contain ample  
775 documentation of the completed work specifically identified in the Lender  
776 Narrative. Acceptable documentation will typically include paid receipts,  
777 contract agreements, purchase contracts for material and labor, and  
778 photographs.  
779

- 780
- 781 4. **Operator Debt.** Certain Operator debt tied directly to the project, supported  
782 by documentation satisfactory to HUD and made by a related party with an  
783 IOI to the borrower, may be considered eligible. Examples include costs  
784 related to the purchase of additional furniture fixtures and equipment,  
785 working capital related to lease-up and stabilization of the project and other  
786 capital expenditures. Costs associated with an accounts receivable line of  
787 credit will not be considered eligible. Costs related to acquiring bed authority  
788 or Certificate of Need will not be considered eligible.  
789

790 CON costs may be included in the total project cost, but it is not a  
791 mortgageable item. Therefore, CON costs can be counted toward the total  
792 equity on the project, but it is not cash equity in the form of reserves required  
793 to cover cash flow shortfalls during lease up.  
794

- 795 5. **Reserves held by Current Lender.** Escrows and reserves comprising any additional  
796 property-related collateral held by the current Lender against the loan, but then  
797 released at some point after initial funding of the loan will only be considered eligible  
798 if:
- 799 a. The loan comprising the existing indebtedness meets eligible debt and debt  
800 seasoning requirements,
  - 801 b. The release provisions for the funding of the current loan were predetermined  
802 at the time the original loan was made, and
  - 803 c. The escrow is released before the FHA Lender makes application to HUD for  
804 mortgage insurance.  
805

806 Any reserves not meeting these criteria will be treated like ~~R4R~~Reserve for  
807 Replacement on deposit and subtracted from the Total HUD Eligible Costs pursuant  
808 to MILC Criterion H.  
809

810 An example of the Current Lender holding back escrows or compensating balances is:

811

812 A commercial Lender makes a loan for \$8M; but increases the amount of the Note to  
813 \$8.5M by holding an escrow of \$500,000 (funded by the Borrower) to collateralize  
814 the increased amount. The Lender reports outstanding debt of \$8.5M, but with HUD  
815 costs of ~~\$500,000~~, the total eligible costs are ~~\$9M~~\$9.1M and HUD insures a loan

816 for ~~\$9M9.1M~~. The commercial Lender then releases the escrow to the Borrower when  
817 the commercial loan is paid off. This results in the Borrower receiving equity cash out  
818 from FHA-insured loan proceeds and would not be permissible.

- 819
- 820 6. **Other Eligible Costs.** Examples of other eligible costs associated with paying off the  
821 eligible debt are:
- 822 a. Reasonable, non-delinquent accrued interest to a non-IOI party,
  - 823 b. Provided they do not cumulatively exceed 10% of the proposed mortgage  
824 amount, prepayment/program penalties:
    - 825 i. on the mortgage loan and program penalties arising from the defeasance  
826 (or yield maintenance) of conventionally – financed loans,
    - 827 ii. arising from the defeasance of tax-exempt and taxable bonds, and/or
    - 828 iii. related to swaps or other derivatives, i.e., the costs of settling  
829 prepayment penalties or yield maintenance fees associated with swaps  
830 or other derivatives (e.g., swap breakage fees)
  - 831 c. Recording, release, and re-conveyance fees, and
  - 832 d. Documentation or processing fees.
- 833

834 C. **Debt Investigation.** ~~Instances which trigger~~ORCF reserves the right to request that the FHA  
835 Lender conduct a debt investigation ~~-HUD requires aon debt created more than two years~~  
836 prior to firm application. A debt investigation of the existing indebtedness is required in all  
837 cases when:

- 838
- 839 1. The current loan was created less than two years ago,
  - 840
  - 841 ~~1.2.~~The creation of the debt involved a lender with an IOI to the borrower or project,  
842
  - 843 ~~2.1.The current loan was created less than two years ago,~~
  - 844
  - 845 3. Circumstances are present that indicate the previous financing may have  
846 included other forms of non-standard collateral that suggest the debt was not  
847 created in an arms-length transaction,  
848
  - 849 4. The current loan involved alternate financing structures (e.g., pooled debt, line-  
850 of-credit financing, and mezzanine debt) and requires further explanation, as  
851 deemed necessary by HUD,  
852
  - 853 5. The current Lender held escrows or compensating balances that will be released back  
854 to the Borrower, or  
855
  - 856 6. Any other non-traditional debt or atypical obligations/interests/agreements  
857 are involved.  
858

859 The following are the types of documentation that, in addition to a promissory note or other  
860 obligation to pay, may be provided to substantiate the eligibility of existing indebtedness  
861 when a debt investigation has been conducted:

862 Fully executed mortgage note, settlement statement, payoff statement, purchase & sale  
863 agreement, purchase contract, option agreement, allonge, capital invoices, fully documented  
864 title search, title exceptions, release documentation and other updated loan documents.  
865

866  
867 ~~If the debt is more than two years old and the FHA Lender has adequately addressed all IOIs,~~  
868 ~~the FHA Lender can submit the firm application, subject to HUD's review, underwriting and~~  
869 ~~final approval. HUD, however, reserves the right to request that the FHA Lender conduct a~~  
870 ~~debt investigation on debt created more than two years prior to firm application.~~  
871

872 D. **Debt Seasoning.** Debt seasoning is a minimally required period of time between the closing  
873 date of a loan and the date that an application to refinance the existing debt is submitted to  
874 HUD. HUD uses the debt seasoning period to determine whether the project has  
875 demonstrated the ability to generate a sufficient level of cash flow to support the value and  
876 pay debt service (These provisions do not alter the requirements of 24 CFR Sec. 232.902  
877 where otherwise applicable). ~~If the existing debt to be refinanced does not meet the debt~~  
878 ~~eligibility requirements defined in section 3.13.B, then 2 years debt seasoning is required.~~  
879 ~~However, ORCF has identified specific exceptions to the full 2 years seasoning requirement~~  
880 ~~as outlined in this section.—~~  
881

882 1. ~~The below matrix~~**Debt Less Than 2 Years.** Debt less than 2 years must meet the  
883 debt eligibility requirements defined in Section 3.13.B unless it meets the specific  
884 exception requirements outlined in this section.  
885

886 2. **Exception.** Debt less than 2 years that does not otherwise meet the eligibility  
887 requirements defined in Section 3.13.B. may be considered eligible for the  
888 exception if it meets all of the following requirements:  
889

890 a. Value supported by a third-party appraisal.

891 b. Stabilized historic operating income that supports the value for loan sizing in  
892 the most recent 3+ years. Stabilized historic operating income is operating  
893 income that represents a relatively level trend over the last 3+ years, with no  
894 significant variations from year to year. That income must be stable without  
895 significant adjustments and reflect the actual operations of the subject  
896 borrower/operator.

897 c. Loan sizing will be used in determining limited to the applicable LTV % based  
898 on the lesser of:

899 i. Appraisal NOI

900 ii. NOI that reflects the project's trailing 3+ years of NOI and operating  
901 margin.

902 d. Debt service escrows will not be considered as mitigation in these  
903 transactions, the historic operations must support the loan sizing without  
904 significant adjustments or need for loan sizing mitigation.

- e. Is only for projects that:
- i. have both long-term owners and operators, with no recent change in ownership or control of the owner, operator, or a parent entity.
  - ii. have a long-standing operating model/census mix.
  - iii. have not experienced a recent (within the last 3 years) turnaround in project operations.
  - iv. are in good standing with their HUD business agreements (as applicable); AND
  - v. are otherwise low risk.

For projects meeting each of the above criteria, HUD will consider reduced debt seasoning- time exceptions consistent with the percent of existing debt used for project purposes and LTV parameters in the below matrix. Note that it is not the intent of this seasoning exception allowance to maximize the amount of non-project related debt. All debt must be in place prior to the submission of the firm application.

<b>% of Existing Debt Used for Project Purposes</b>	<b>Requested FHA Loan Amount &lt;60% LTV</b>	<b>Requested FHA Loan Amount 60% - 70% LTV</b>	<b>Requested FHA Loan Amount &gt; 70% LTV</b>
<b>&gt; 50%</b>	<b>Application may be submitted within 2 years</b>	<b>Application may be submitted within 2 years</b>	<b>2-year seasoning applies</b>
<b>&lt;= 50%</b>	<b>Application may be submitted within 2 years</b>	<b>2-year seasoning applies</b>	<b>2-year seasoning applies</b>

~~Consideration for less than two years seasoning requires value supported by a 3<sup>rd</sup> party appraisal and 3+ years of stabilized historical cash flow which supports the value. Additionally, an ORCF appraisal review will be required.~~

~~Reduced debt seasoning times are intended for certain low risk projects.~~

	<b>Age of Debt</b>
	<b>&lt; 2 years</b>
<b>% of Debt for Project Purposes</b>	
<b>100%</b>	<b>Maximum 80% LTV</b>
<b>Over 50% - Under 100%</b>	<b>Maximum 70% LTV</b>
<b>Up to and Including 50%</b>	<b>Maximum 60% LTV</b>

**Ineligible Projects.** ~~Projects that Special Use Facilities, given ORCF's risk concerns about these types of facilities (see Chapter 2.5.E of this Handbook), are not eligible for the reduced debt seasoning time exception, even if they meet the existing project-related debt %percentage and LTV parameters in the above chart, include:~~

- Special Use Facilities
- Recent purchases (<3 years)
- Recent changes in owner or operator (<3 years)
- The 3+ year NOI history reflects period(s) of turnaround of a previously underperforming project
- Significant operational model, census mix or bed capacity changes
- Significant NOI variation and/or increases in the 3-year period
- Significant adjustments to the historic operations under the current borrower or operator in order to achieve the underwritten NOI for loan sizing.

Examples of significant changes to operations that could result in the project being ineligible include, but are not limited to, changing from a primarily Medicaid facility to a primarily Medicare facility, conversion of a wing from long-term care to transitional rehab or other specialized use such as ventilator, or an addition with new beds. NOI variations resulting from any of these changes may also be considered significant; similarly, substantial rate increases or reductions to expenses that are not in line with historic levels.

E. **Identity of Interest Lenders.** An Identity of Interest (IOI) is defined in Handbook Introduction, Chapter 1.6. In addition to determining if the existing debt will be subject to additional underwriting mitigants, as outlined above, the FHA Lender must fully disclose and examine any IOIs involving the Borrower or Lender. In the event that it is determined that an IOI exists, the FHA Lender's valuation of the project must be thoroughly analyzed by HUD pursuant to the following:

1. The documentation supports that the project is valued at fair market value,
2. The transaction must not include other forms of non-standard FHA collateral that suggest the project-related debt was inflated or included costs that overstated arms-length project debt, and
3. Evidence provided to support that the debt meets the debt seasoning requirements outlined above.

F. **Review of Recent Indebtedness Involving a Purchase.** If the outstanding debt was generated less than ~~two~~three years ago and involved a purchase, HUD will require a review of existing indebtedness. As noted in Section 3.3.A.2. above, the eligible existing indebtedness cost for 223(f) transactions involving recent purchases is limited to 80% of the purchase price.

1. **Section 223(f) Refinance of Identity of Interest (IOI) Purchase.** A transaction is considered to ~~behave been~~ an IOI purchase when there ~~iswas~~ any IOI (as defined in Section I, Introduction, Chapter 1.6) between the seller and purchaser that ~~survivesurvived~~ a sales transaction, or when a partner ~~buysbought~~ out 100% of the interest of another partner or member of the borrowing entity. Under these

978 circumstances, the documented existing indebtedness used to effectuate such a  
979 transaction may be immediately eligible as provided below:

- 980 a. —The seller has no residual rights to control the project.
- 981 b. The seller has no residual rights to reacquire the project until not less than at  
982 least five years ~~of after~~ the ~~HUD closing~~ new Section 223(f) loan closes,  
983 otherwise, the HUD loan will need to be paid off, repaid.
- 984 c. The purchase must have occurred prior to the date on which the ~~firm~~  
985 commitment Section 232(f) application was issued submitted.

986  
987 2. **Identity of Interest (IOI) Section 232(f) Refinance of Non-IOI Recent Purchases.**

988 A transaction is considered to be ~~an IOI~~ a refinance of a recent purchase when ~~a portion~~  
989 of the outstanding debt to be refinanced with the FHA mortgage was created by a  
990 person or entity with an IOI to the borrower (e.g. partnership debt). Examples of this  
991 situation include transactions completed below market value due to generated less than  
992 three years prior to application submission and involved a pre-negotiated purchase  
993 price or a quick turnaround of a previously underperforming project purchase.  
994 Existing indebtedness used to effectuate ~~such a transaction~~ a non-IOI recent purchase  
995 may be eligible subject to each of the following:

- 996 a. A minimum of ~~12~~ 24 months (under the new operator) demonstrated net  
997 operating income (NOI) that supports the ~~requested mortgage amount, value~~  
998 for loan sizing and the underwritten DSCR level, and
- 999 b. For turnarounds, the Evidence of the borrower/operator experience with other  
1000 acquisitions or turnaround projects. The operator must have a proven track  
1001 record of successful changes in operations or turnarounds and maintaining  
1002 operations. This includes both financial and quality of care metrics. In support  
1003 of the operator's proven track record, the FHA ~~Lender will~~ lender must provide,  
1004 in the Lender Narrative, documentation from other similar project operations,  
1005 (See Additional Experience Requirements for 223(f) Applications, Ch.  
1006 2.5.EE.1. for additional guidance.)

1007  
1008 A debt service escrow equal to the amount of partnership debt with earn out/release  
1009 provisions is required on transactions covered under Production, Chapter 3.13.F.2.  
1010 The following escrow provisions are required:

- 1011 a. 50% of the escrow is eligible to be released 12 months after closing provided  
1012 that both of the following conditions are met:
  - 1013 i. the Project has maintained the average underwritten debt service coverage  
1014 ratio (DSCR) (including MIP) for 12 consecutive months, and  
1015 i. —Project name and address
  - 1016 ii. For the facility has a time period (3 or more years) better CMS star rating  
1017 or the latest health inspection score is 3 or better.
- 1018 b. Remaining 50% of the escrow is eligible to be released 24 months after  
1019 closing provided that both of the following conditions are met:
  - 1020 ii.i. the Project has maintained the average underwritten debt service coverage  
1021 ratio (DSCR) (including before, during and after transition to the new  
1022 operator: MIP) for the most recent 12 consecutive months, and

1023 1. —Revenue



- ~~2. NOI~~
- ~~3. Number of beds or residents or units~~
- ~~4. Occupancy~~

~~Additionally, an ORCF appraisal review is required.~~

- ~~ii. the facility has a 3 or better CMS star rating or the latest health inspection score is 3 or better.~~

3. **Sale-leaseback transactions.** An Owner-Operator that sells its interest in a project, but continues to operate the project after the sale is generally considered an IOI purchase as outlined immediately above. If the selling entity continues to operate the project after the transaction, it will NOT be considered an IOI purchase when the following conditions are met:

- a. The transaction was completed at arms-length,
- b. The sales transaction was completed at market value (ORCF-approved full appraisal review),
- c. The operating lease is a typical market rate lease transaction between the old owner and the new owner,
- d. Documentation of organizational structures clearly indicates that there is no IOI between or among individuals actually involved on both sides of the transaction, and
- e. The seller has not taken back any note or other form of agreement and has no residual rights to reacquire the project.

Such transactions that meet the sale-leaseback criteria may be processed as a purchase, as long as the firm application is submitted prior to the date of the transaction.

G. **Alternate Financing Structures.** HUD recognizes that it is commonplace for conventional Lenders to use various alternate financing structures to finance the construction, purchase, rehabilitation or refinancing of one or more projects. The guidance in this subpart addresses some of these financing structures. Please note that the inherent complexity of alternative financing structures requires explanation by the Lender and may require a Debt Investigation by the FHA Lender (as indicated in 3.13 F above), or an in-depth review by ORCF.

- 1. **Bridge Loans.** A bridge loan is a loan that is short term in nature that allows a Borrower to borrow short term funds to bridge a gap between the repayment of the previous loan or financing structure (or a purchase) and permanent financing such as an FHA-insured loan. Bridge loans are subject to requirements for debt seasoning, identity of interest between lenders and borrowers, and Debt Investigation as outlined in Section 3.13 A, Section 3.13 B, Section 3.13 C, Section 3.13 D and Section 3.13 E.
  - a. The bridge loan itself does not need to season for two years if the amount of the bridge loan is equal to the outstanding principal amount of the previous loan, and there was no equity cash out to any

individual or entity.

- b. As incentive for lower risk loans to seek FHA financing, the two-year seasoning exception may ~~not~~ apply based on a combination of LTV and the portion of the bridge loan that consists of outstanding principal amount of a previous loan. If the bridge loan includes payoff of outstanding principal from an arms-length loan and/or other proceeds, then the full amount of the bridge loan is eligible for an FHA loan within two years as long as it meets the criteria in the above Section 3.13D~~;~~.

A Debt Investigation will be required when the total timeframe of the two previous loans, the outstanding project loan, and the short-term bridge loan, is less than 24 months.

2. **Portfolio Indebtedness (Pooled Debt).** It is normal industry practice for conventional Lenders to finance multiple projects using a single cross-collateralized financing mechanism, or various “pooled” financing structures, such as CMBS (a Commercial Mortgage ~~Backed Security~~). ~~Typically, both HUD and the Current Lender require that the FHA Lender obtain a partial release from the Current Lender to “pull” the project seeking HUD financing out of the existing pooled credit facility. Backed Security).~~

~~Absent a partial release,~~ HUD expects the FHA Lender to document the amount of the existing debt related to each project proposed for an FHA-insured mortgage, or to otherwise substantiate that all the subject projects are liable for all the outstanding notes that will be paid off with FHA-insured mortgage proceeds. The FHA Lender must obtain a letter from the issuer of the portfolio or pooled debt listing each facility encumbered by the financing and the dollar amount needed for each facility to obtain a partial release from the financing. For portfolio or pooled debt transactions, the Lender shall specify if any debt is ~~non-project~~not related to the FHA-insured loans and provide a reasonable allocation of total debt between non-~~project~~FHA insured and project-relatedFHA insured debt. For example, a large transaction may also include facilities that are not anticipated to be submitted for FHA insurance, or certain non-project subsidiaries such as rehabilitation firms, operating entities, hospices, corporate office buildings or other non-project facilities or entities. FHA Lenders must adhere to the following guidance for analyzing and investigating portfolio indebtedness ~~if the partial release information is not available:~~

- a. The FHA Lender must perform Debt Investigation and submit to HUD documentation that substantially connects the proposed project to the outstanding indebtedness (See Section 3.13 F above).
- b. HUD expects eligible debt will be allocated (both individually and collectively) using one of the following methods which can be demonstrated to bear a direct relationship to the existing indebtedness:

- i. Allocation of Debt. An allocation of debt based on ORCF-compliant appraisals for all the projects covered by the existing debt is the

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preferred allocation method. To calculate, add up the approved values for all the projects and divide the total debt individual project value by the sum of the values. Multiply the individual project value percent allocation result by a project's value the total debt to determine the amount of existing indebtedness to be assigned to a project. For example:

Total Value	\$ 97,000,000		Total Debt	\$ 73,000,000
		Value Allocation	x Total Debt	Allocated Debt
Property 1 Value	\$ 35,000,000	36%		\$ 26,340,206
Property 2 Value	\$ 14,500,000	15%		\$ 10,912,371
Property 3 Value	\$ 19,500,000	20%		\$ 14,675,258
Property 4 Value	\$ 28,000,000	29%		\$ 21,072,165
	\$ 97,000,000	100%		\$ 73,000,000

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ii. Lenders may develop other options for assigning debt, such as debt based on number of beds, number of units, percentage of revenue or percentage of overall NOI. However, all are subject to ORCF review, and approval will be considered on a case-by-case basis and appraisals must support the proposed value. Occasionally, the existing debt on facilities coming to HUD for refinancing, is pooled with other facilities not coming to HUD. Whatever allocation method is used, the Lender must clearly establish that the method yields an appropriate approximation for Market Value. When a property has negative NOI, the debt holder might allocate little or no debt to these assets. However, ORCF expects some value and debt to be allocated to those properties, with the method of allocation based on the probable price a property would sell for on the open market, as is done in appraisals. ORCF would consider accepting a written broker's opinion of Market Value when an appraisal is not available, or when any of the alternative methods produce unconvincing results.

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iii. **Reallocation of Debt.** When existing notes have specific mortgage amounts for each project, absent a partial release, any reallocation of debt based on appraised value or an alternative approach must be approved by HUD and the current Lender. The FHA Lender must submit evidence that the loan documents and terms have been amended, extended, allonged or otherwise modified prior to the submission of firm application. Otherwise, HUD will only approve a reallocation of debt that is substantially demonstrated to conform to program intent and not involve equity takeout, unduly allocate debt to the FHA-insured transactions. Reallocation of debt is acceptable when project values have changed over time, but in all cases, the changes in value must be defensible on the merits of the valuation.

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**3. Line-of-Credit Financing.** HUD will consider as eligible line-of-credit indebtedness

1155 attributable to HUD eligible acquisition costs, capital repairs and improvements. It is  
1156 permissible for the line-of-credit financing to be initiated to reimburse the person or  
1157 entity that financed the costs (e. g. reflect a loan made to the project to repay the  
1158 parent corporation that purchased it with cash or another source of equity), so long as  
1159 the reimbursed costs are traceable to the project and it meets the requirements for  
1160 HUD eligible costs. All such transactions, must comply with the following:  
1161 a. HUD will recognize line-of-credit portfolio indebtedness attributable to HUD  
1162 eligible acquisition costs, capital repairs and improvements that are fully  
1163 documented. If the project debt is currently pooled with debt from other  
1164 properties, the FHA Lender must obtain a partial release of the portion of the  
1165 indebtedness being brought in for an FHA-insured mortgage and demonstrate  
1166 that the HUD eligible debt allocated to the project is fair and reasonable.  
1167 b. Absent a stated release amount, the eligible debt amount will be determined  
1168 following Section 3.13 G 2.  
1169 c. When the line-of-credit indebtedness reflects reimbursed acquisition costs that  
1170 exceed 15 percent of the purchase price, the Borrower must also submit a  
1171 report from an independent CPA of the cash or equity payment incurred for  
1172 the project. The report must be attached to a cover letter, signed and dated by  
1173 an authorized officer of the borrower entity, which attests to the accuracy of  
1174 the CPA's report, with the Section 1010 Criminal warning clearly set forth.  
1175

1176 **4.—REITs.** HUD has eliminated the Two-Year Look Back policy for REITs as  
1177 previously described in the May 22, 2014 version of this Handbook. In a refinance  
1178 pursuant to National Housing Act Section 223(f), all REITs are required to  
1179 demonstrate debt such as through a line-of-credit financing (see above Section  
1180 3.13.G.3 for the requirements for line-of-credit financing).  
1181 ~~They will be required to demonstrate debt, such as through a line-of-credit,~~ that  
1182 covers reimbursed acquisition costs, like other corporate entities and to apply as a  
1183 refinance transaction.  
1184

1185 **Mezzanine Debt.** Mezzanine debt is hybrid debt where one debt issue is  
1186 subordinated to another debt issue. Typically, mezzanine debt is provided by a  
1187 private lending source and can be secured by a pledge of partnership equity interests,  
1188 a pledge of other assets and/or personal guarantees. The provisions limiting  
1189 eligibility only apply when the debt is secured with a pledge of partnership equity  
1190 interests. Mezzanine debt may have embedded equity instruments and profit-sharing  
1191 mechanisms included, which increase the net present value of the subordinated debt  
1192 to the mezzanine holders. The existence and terms of all mezzanine debt must be  
1193 fully disclosed and approved by HUD during the application process. Mezzanine  
1194 debt will only be considered in the eligible basis for refinancing when:  
1195 a. There is no IOI between the principals and the mezzanine Lender or any of its  
1196 affiliates,  
1197 b. The loan documents associated with the mezzanine financing clearly identify  
1198 the debt as directly funding the costs of the property and of any HUD eligible  
1199 improvements, and  
1200 c. Any equity contributions made as part of the mezzanine financing are

1201 memorialized in a Note and reflected on a balance sheet as a liability.  
1202

1203 The Borrower must “settle up” on any contributions for a fixed amount, and the  
1204 difference between the amount of the contribution and the total payments made to the  
1205 entity could be treated as existing indebtedness. Any mezzanine debt that remains  
1206 from a previous financing of the property is subject to the secondary financing  
1207 guidance for private sources (See Section 3.15 below) and will subordinate to HUD’s  
1208 first lien interest. Post-Closing Mezzanine Financing is addressed in Section III,  
1209 Chapter 3.4.5.E.1. of this handbook.  
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### 3.14

### Bond Financing

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1214 A. Review of Financing Documents. A tax-exempt bond is a security issued by a governmental  
1215 agency in which the interest income produced is free from federal income tax and sometimes  
1216 free from state and/or local income tax. Financing documents associated with mortgage bonds  
1217 or tax-exempt bonds are prepared and reviewed by the bond underwriter and the bonds are  
1218 secured by a mortgage on one or more assets. In FHA-insured transactions, these bonds are  
1219 backed indirectly by an interest in the insured loan which is further enhanced by a GNMA  
1220 Security.  
1221

1222 The Lender must submit, with the application for commitment processing, a separate  
1223 statement itemizing the estimated costs of bond issuance, issuer fees and discounts and  
1224 financing fees to be paid out of pocket by the Borrower/participant with an explanation of the  
1225 necessity and reasonableness of each cost. The Lender’s underwriter must check the  
1226 statement for reasonableness, using the data from previously processed bond-financed  
1227 projects and make adjustments where appropriate.  
1228

1229 B. Loan Rates.  
1230

1231 1. The construction loan and the permanent loan rates may exceed the interest rate on  
1232 the bond obligations. When this occurs, the spread will create a surplus of funds  
1233 which must be held by the bond trustee. At initial closing, the bond counsel must  
1234 supply ORCF with a legal opinion stating that any investment income received by the  
1235 Lender but not held for its own account must be under the control of the bond trustee  
1236 and will not flow through the books and records of the project. The bond documents  
1237 will instruct the trustee to invest the funds in a federally insured interest-bearing  
1238 account, submit annual statements with the project financial statement, or the  
1239 Borrower may use the surplus of funds to cover costs associated with the bond  
1240 financing transaction but not recognized in traditional ORCF processing.  
1241

1242 2. In many cases, the interest rate on the bonds will not be known during the  
1243 commitment processing and it is not uncommon for the rate to change once the bonds  
1244 have been sold and the bond interest rate has been established. If the interest rate  
1245 changes, an amendment to the Firm Commitment must be requested by the Lender

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reflecting the actual interest rate. If due to time constraints, ORCF does not have sufficient time to reprocess a higher loan for the project:

a. The Firm Commitment must contain the following condition:

“Any interest savings resulting purely from a differential between the ORCF processed interest rate and the actual final interest rate should be identified in a footnote and should not be included in interest cost in the Borrower’s cost certification submission. Interest savings will not be viewed by ORCF as an allowable cost.”

b. However, savings resulting from the early completion of construction must be reflected in interest cost in the Borrower’s cost certification. Compute interest savings by:

- i. Recalculating the estimated interest line item on the MILC Replacement Cost Tab, using the actual interest rate for the scheduled construction period.
- ii. Subtracting the actual interest cost recognized at cost certification from the revised interest figure developed in (1) above.

3. ORCF will allow a total financing and placement fee of 5.5% on bond financed applications. This limit applies to all Section 232 projects except Section 223(a)(7) mortgages and is reflected in the cost amount confirmed at cost certification.

C. Fee Limits:

Section 232 Loan Program	Bond Transaction Fee Limit
232 New Construction	5.50%
232 Substantial Rehabilitation	5.50%
241(a)	5.50%
232/223(f)	5.50%
232/223(a)(7) or 232/223(f)/223(a)(7)	4%

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D. Bonds may be sold at a premium to investors, whereby the investor pays an amount in excess of the face value of the bonds. The premium results from the bonds carrying a higher coupon rate than is generally available in the marketplace.

- 1. Any premium raised by a transaction is considered part of the Lender, bond underwriter, or issuer’s profit. The one exception involves tax-exempt bond transactions where the issuer of the bonds may permit the Borrower to receive some portion of the premium to offset the cost of issuance so that the Lender, bond underwriter and issuer are simply conduits for the transfer of funds.
- 2. If any portion of the premium is returned to the Borrower, it will be treated as a Windfall for Section 232 new construction and Section 241(a) projects, reflected in the Windfall calculation for substantial rehabilitation projects, and transferred to the

1285 ~~R4R~~Reserve for Replacement account for Section 232/223(f) projects. Details on the  
1286 Windfall calculation can be found in Production, Chapter 11.

1287  
1288 Closing documents must detail the amount of the premium being given to the  
1289 Borrower or the borrower entity it controls. The Borrower's accountant for an  
1290 audited cost certification, or the Borrower for an unaudited cost certification, must  
1291 detail in the notes to the financial statement the amount of premium received.  
1292

1293 E. Itemized Statement of Costs. Attached to and reflected in the Lender Certification (Form  
1294 HUD-92434-ORCF), is an itemized statement of the costs of issuance of the obligations,  
1295 discounts and financing fees paid through the Lender.  
1296

- 1297 1.—The statement must explain why each individual item is necessary for the issuance of  
1298 the obligations.  
1299
- 1300 2. The Lender must review the amount of each item to ensure its reasonableness in  
1301 relation to comparable projects.  
1302
- 1303 3.—The Lender, bond underwriter, and issuer have the option of deferring collection of  
1304 additional discounts, financing fees slow draw fees, etc. in accordance with the  
1305 provisions of the Lender Certification.
  - 1306 a. The deferred collection of these items must be an obligation of a third party.  
1307 Both the third party and the Lender, bond underwriter or issuer must attest in  
1308 writing that they will not look for payment from the:
    - 1309 i. Borrower,
    - 1310 ii. Mortgaged property,
    - 1311 iii. Loan proceeds,
    - 1312 iv. Any reserve or deposit required by ORCF and/or the Lender in  
1313 connection with the insured loan transaction, or
    - 1314 v. Rents or other income from the mortgaged property.
  - 1315 b. The borrower entity may issue, as evidence of the debt, surplus cash or  
1316 residual receipts note to the third party for costs identified in this paragraph  
1317 which ORCF determines to be reasonable.  
1318

1319 F. State and Local Bond Financed Projects.  
1320

- 1321 1. Prepayment of Note. Must include the following prepayment restrictions and  
1322 prepayment penalty charges:
  - 1323 a. Prepayment restriction period (lockout) must not exceed 10 years plus the  
1324 construction period stated in the Construction Contract, or, in the alternative,  
1325 must not exceed 10 years from the commencement of amortization, and
  - 1326 b. Prepayment penalty may be charged after expiration of the lockout provided  
1327 the charge:
    - 1328 i. During the first year following the lockout does not exceed 5% of the  
1329 original mortgage,
    - 1330 ii. Declines on a graduated basis (to the extent practicable, the decline in

- 1331 the penalty percentage should be the same each year), and  
1332 iii. Does not exceed 1% at the end of the fifth year following the lockout.  
1333  
1334 2. State/Local Occupancy, Use and/or Rent Restrictions. Use or rent restrictions sought  
1335 by the State or local jurisdiction for projects financed by proceeds from State/local  
1336 tax-exempt obligations are often more restrictive than the minimum requirements of  
1337 the Internal Revenue Code. ORCF may approve a State or local restriction exceeding  
1338 the minimum requirements of the Internal Revenue Code, but only if the following  
1339 conditions are met:
- 1340 a. ORCF must determine that the restriction is not likely to have an adverse  
1341 impact on project occupancy, marketability, or long-term feasibility. This  
1342 determination must be made on a project-by-project basis.
  - 1343 b. The restriction must not conflict with any applicable ORCF mortgage  
1344 insurance regulations or related administrative requirements.
  - 1345 c. The restriction must not appear in the Note, Mortgage, Regulatory Agreement  
1346 or any other ORCF mortgage insurance document.
  - 1347 d. The restriction must be qualified to provide that it will automatically terminate  
1348 in the event of foreclosure or transfer of title by deed in lieu of foreclosure.  
1349 Such a termination provision must be included in every legal instrument (e.g.,  
1350 deed, land use restriction agreement, Security Agreement, or financing  
1351 agreement) in which the restriction appears.
- 1352  
1353

## 3.15

## Secondary Financing

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1355 The amount, form, terms and conditions of any permitted secondary financing is based on the  
1356 source of funding, as follows:

### 1357 1358 A. When secondary financing is from a Federal, State or Local Governmental Source:

- 1359  
1360 1.—The secondary financing may be on a form of promissory note and secured by a  
1361 mortgage lien as is prescribed by the governmental funding source and reviewed and  
1362 approved by ORCF.  
1363
- 1364 2. Secondary financing or grants lent to the property as a secondary loan may be used to  
1365 cover up to 100% of the applicable Section of the Act equity requirements.  
1366
- 1367 3. Secondary financing or grants lent to the property as a secondary loan may also be used  
1368 to finance non-mortgageable costs, and when added to the FHA-insured loan and  
1369 required equity contribution, may exceed 100% of the project's Fair Market Value  
1370 (FMV) or Replacement Cost.  
1371
- 1372 4. Non-mortgageable costs (i.e., replacement cost items, not eligible for inclusion in the  
1373 FHA-insured loan) to be covered by governmental secondary loans, or grants lent to  
1374 the property as a secondary loan, must be certified by the funding source to be  
1375 reasonable and necessary to complete the project and that the project costs to be covered



1376 by the secondary financing are reasonable. Documentation to this effect must be  
1377 included with the application submission.  
1378

1379 5. ~~5.~~—The governmental secondary financing Lender must agree to and enter into a  
1380 Subordination Agreement – Financing (HUD-92420-ORCF) that details the rights and  
1381 legal relationship between the FHA-insured first mortgage and the secondary financing  
1382 loan.  
1383

1384 **B. When secondary financing is from a private source:**  
1385

1386 1. **Section 232 New Construction and Substantial Rehabilitation.** Secondary  
1387 financing from a private source is not permitted.  
1388

1389 2. **Section 223(f).**

1390 a. The secondary financing must be evidenced by a promissory note conforming  
1391 to the Surplus Cash Note (Form HUD-92223-ORCF). For Section 232 pursuant  
1392 to 223(f) transactions involving Non-profit Borrowers use the Residual  
1393 Receipts Note – Non-Profit Mortgagor (Form HUD-91710-ORCF). This form  
1394 must not be altered in any manner.

1395 b. The secondary financing is permitted to cover a portion of the equity  
1396 requirement under Section 223(f). The aggregate amount of the FHA-insured  
1397 first loan and the private second loan cannot exceed 92.5% of FMV. Therefore,  
1398 the amount of a private loan may range from 7.5% of FMV (the difference  
1399 between 85% and 92.5% of FMV) to a larger percentage if loan criteria lower  
1400 than 85% of FMV controls. Secondary financing from private sources are not  
1401 permitted under other Sections of the Act. However, this allowance must not be  
1402 used to circumvent existing policies which do not permit equity take-out on  
1403 Section 232 refinance transactions or on purchase transactions, or as a way to  
1404 finance costs that otherwise would not be permitted. For example, seller take  
1405 backs on property acquisition costs that are not supportable by market data must  
1406 not be approved.

1407 c. When private secondary financing is combined with federal, state, or local  
1408 governmental agency secondary financing, the aggregate amount of FHA-  
1409 insured first loan and the private second loan cannot exceed 92.5% of FMV.  
1410 However, the governmental loan, in aggregate with the FHA-insured first and  
1411 private second, may exceed the property's FMV. The addition of the  
1412 governmental loan may result in total liens that exceed the property's FMV.

1413 d. Private secondary financing may be used to cover either non-mortgageable  
1414 costs ~~in or equity or a combination with equity or solely for one purpose or the~~  
1415 other of both. Whatever option is decided upon, the aggregate of the FHA-  
1416 insured first and private second cannot exceed 92.5% of FMV.

1417 e. Non-mortgageable costs or non-HUD replacement cost items to be covered by  
1418 secondary financing from private sources must be certified by the funding  
1419 source to be reasonable and necessary to complete the project and that the  
1420 project costs to be covered by the secondary financing are reasonable.  
1421 Documentation to this effect must be included with the application submission.

1422 f. **Mezzanine Financing.** Mezzanine financing is provided by a private lending  
1423 source and is usually secured by a pledge of partnership interests rather than by  
1424 a secondary lien on the real estate. The existence and terms of all mezzanine  
1425 debt must be fully disclosed to and approved by HUD during the application  
1426 process. Any remaining mezzanine debt of the property is considered private  
1427 secondary financing; and is subject to the secondary financing guidance for  
1428 private sources in this section. Repayment of mezzanine financing can only be  
1429 made from surplus cash. It must be shown that the projected surplus cash may  
1430 be reasonably expected to pay the interest due on the mezzanine loan. The  
1431 mezzanine loan interest rate typically will be higher than the rate of the first  
1432 mortgage; but must be reasonably consistent with market rates for mezzanine  
1433 debt and must not be so high a rate that it jeopardizes the ownership stability of  
1434 the property or that the interest due cannot reasonably be expected to be repaid  
1435 from surplus cash. Interest due or accruing on the mezzanine loan must be  
1436 approved as reasonable by ORCF.

1437  
1438 Any transfer of an ownership interest in the borrower entity or in its principals  
1439 to the mezzanine Lender in the event of nonpayment or a default on the  
1440 mezzanine debt must have prior written approval by ORCF through the  
1441 ~~Transfer~~Change of Physical Assets (TPA Participant (CHOP)) process or it will  
1442 be invalid. The mezzanine Lender can exercise no enforcement remedies  
1443 against the real estate or against the borrower entity during the term of the  
1444 mezzanine loan; nor may the mezzanine Lender take action that would trigger  
1445 a Change of Participant (CHOP) without HUD approval.  
1446

1447 C. **Repayment of Secondary Financing.** Repayment of public or private secondary financing,  
1448 including interest, must be soft and be made solely from 75 percent of available surplus cash  
1449 or residual receipts (Percentages other than 75% that are set forth in existing previously  
1450 executed surplus cash notes shall continue to be honored). The Borrower's principals may  
1451 elect to make additional payments from ~~nonproject~~non-project funds, however, these  
1452 payments must not be pledged or scheduled for repayment.  
1453

1454 D. **Promissory Notes.** The Borrower may secure a promissory note with a subordinate lien  
1455 against the property under the following conditions:  
1456

- 1457 1. The Lender on the insured mortgage must consent to the placing of the subordinate  
1458 lien and agree that its existence does not constitute a basis for default on the first  
1459 mortgage.
- 1460 2. There must be a simultaneous closing and same day recordation of the subordinate  
1461 financing documents and the first mortgage insurance documents.
- 1462 3. The terms of the subordinate mortgage must be:  
1463 a. Approved by the HUD Counsel; as conforming to b-g below.  
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- b. Consistent with the terms of the insured promissory note, the first mortgage, the Regulatory Agreement, and all HUD Regulations and OHP Section 232 Program Requirements.
  - c. The subordinate mortgage must not contain a cross default provision or any right of foreclosure before the termination of the FHA-insured mortgage.
  - d. The term of the subordinate mortgage must be extended, if:
    - i. The note matures, there are no surplus cash funds or residual receipts available for repayment and the first mortgage has not been repaid in full.
    - ii. HUD grants a deferment of amortization or forbearance that result in an extended maturity of the insured mortgage.
  - e. The subordinate mortgage must be assumable when a sale or transfer of physical assets occurs, and the insured mortgage remains in place.
    - i. The holder of the subordinate mortgage cannot require that more than 75 percent of the net proceeds of the sale or transfer be applied to the reduction of the loan.
    - ii. For these instructions, net proceeds are the funds available to the original Borrower after correcting any monetary or covenant default on the first mortgage, making:
      - 1. Required contributions to any reserve fund, and
      - 2. Needed improvements to the property as evidenced by HUD's annual inspection reports.
  - f. The subordinate mortgage must automatically terminate if HUD acquires title to the project by a deed in lieu of foreclosure.
  - g. Only 75 percent of surplus cash can be pledged to the repayment of the subordinate loan(s).
- E. **Accounts Receivable (ARA/R) Financing.** AR A/R financing is permitted provided that all of the requirements in Production, Chapter 15 are met, and ORCF has approved the terms of the ARA/R financing.