



1

Presenters

Primary Presenter:

Jacob Levine, Environmental Specialist, Office of Housing, Jacob.Levine@hud.gov

Supporting Presenters:

Sara Jensen, Senior Environmental Specialist, Office of Housing, Sara.Jensen@hud.gov

Holly Ravesloot, Program Analyst, Office of Housing, Holly.D.Ravesloot@hud.gov

2

Questions



Please put questions in the Q&A box or in the chat



We will address those related to defining the FFRMS floodplain today



We will respond to other questions outside of this webinar.

3

Federal Flood Risk Management Standard (FFRMS) Background

- FFRMS Executive Order to all Federal Agencies
- From 1980-2023, U.S. had 44 flood disasters with damages exceeding \$1 billion
- From 1996-2019, 99 percent of U.S. counties impacted by a flooding event
- Bloomberg analyzed Helene flood damage in four cities and found much of the flood damage was outside of FEMA's Special Flood Hazard Areas (SFHA):
 - Tampa FL, 34%
 - Augusta GA, 51%
 - Valdosta, GA, 83%
 - Greenville, SC, 76%
- HUD wants to support housing that is safe and resilient for the long term



Flooding in downtown Marshall during the weekend after Helene. (Photo courtesy Old Marshall Jail Hotel)

4

HUD Federal Flood Risk Management Standard (FFRMS) Rule

Key Changes:

- **Redefines the floodplain for all project types:**
 - Regulates to an expanded FFRMS Floodplain instead of the 100-year Floodplain/ SFHA to account for increased flood risk over time
 - Will increase the number of HUD actions that require compliance with Part 55 regulations
- **Increases the required elevation for new construction and substantially improved structures** (rehab costing 50% of market value)
- **Strengthens public notice and clarifies flood insurance requirements** to increase awareness of flood risk to renters and homeowners
- **Incorporates flexibilities in allowing HUD assistance** for specific properties in floodways when specific criteria are met

5

HUD Guidance on FFRMS Rule

- Overview and Guidance on FFRMS rule
<https://www.hudexchange.info/programs/environmental-review/floodplain-management/>
- Two Webinars on the FFRMS rule <https://www.hudexchange.info/news/ffrms-final-rule-webinar-series/>
- Updated Floodplain Management WISER module [_Web-Based Instructional System for Environmental Review \(WISER\) - HUD Exchange](#)
- FAQs <https://www.hudexchange.info/environmental-review/faqs/#?topic=FFRMS&id=54391A9F-ABC8-411A-84645B23CC205054>

6

Agenda

Today's training will cover how to define the FFRMS floodplain using the Climate Informed Science Approach (CISA), 0.2 percent annual chance floodplain, and Freeboard Value Approach methods for Housing programs.



7

Disclaimers

- Intro-level floodplain knowledge required
- These instructions cover a 'typical' floodplain analysis
- Unique circumstances, like levee-protected areas or shallow sheet flow zones, will be covered in Part 2 on Nov. 4

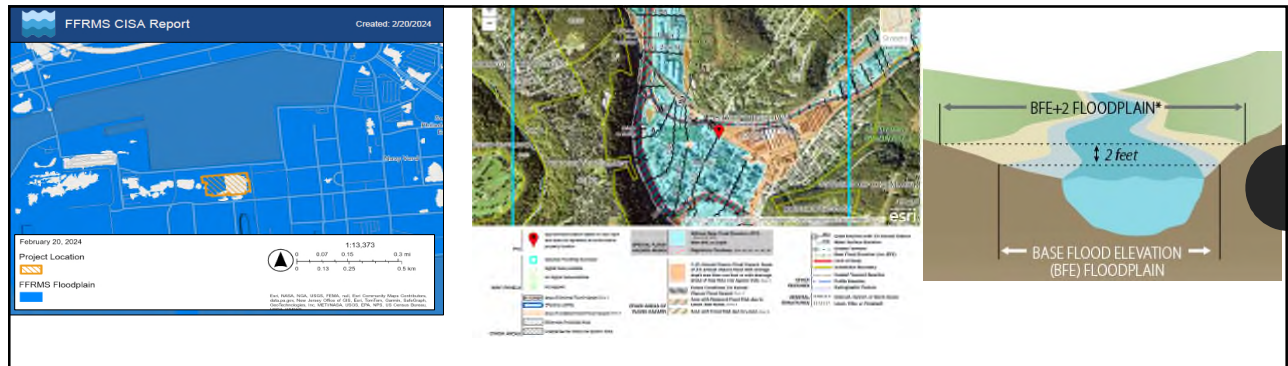


8

The Challenge

- HUD's regulatory floodplain has expanded from the previous 100-year floodplain/500-year floodplain for critical actions
- Before, reviewers could just check the FEMA FIRM Maps
- Now, defining the floodplain may require checking multiple sources and/or new technical skills
- Reviewers will also need to know the flood elevation, not just the floodplain boundaries

9

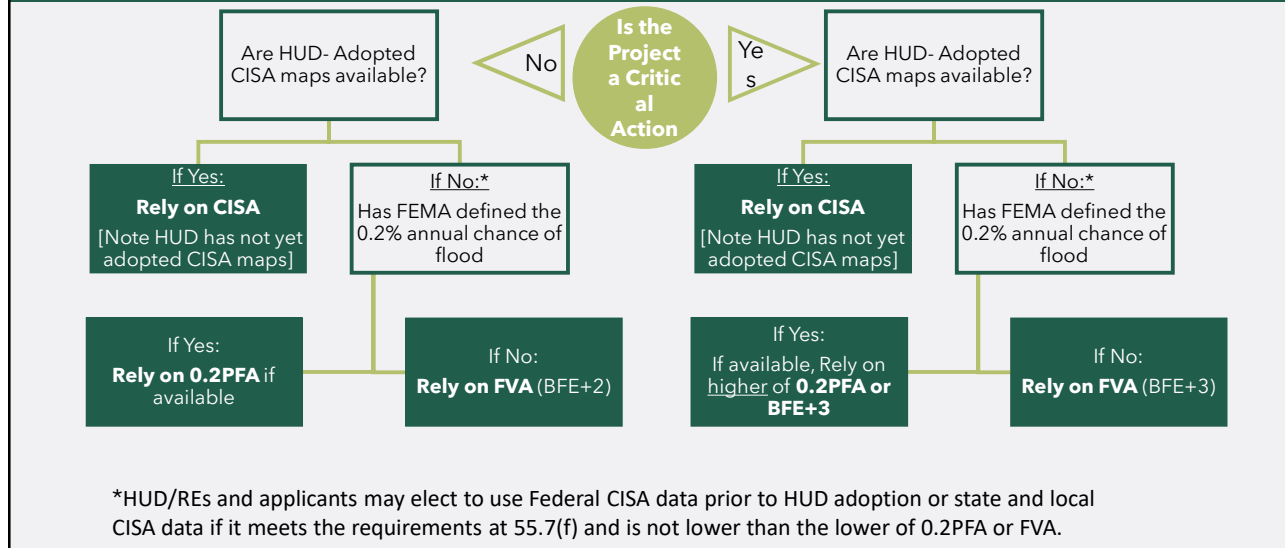


Three Ways to Define the Floodplain (see 55.7)

- The Climate Informed Science Approach (CISA): modeling on projected sea level rise incorporated into flood risk mapping
- 0.2 Percent Floodplain Approach: Use the 500-year floodplain instead of the 100-year floodplain
- Freeboard Value Approach (FVA): two feet, or three feet for critical actions, added to the 100-year flood elevation, floodplain extends to that new elevation

10

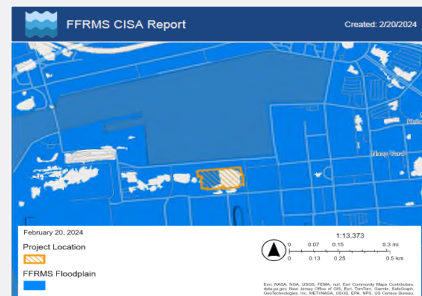
Identifying the FFRMS Floodplain



11


Climate Informed Science Approach (CISA)

- HUD has not formally adopted a CISA resource yet
- Once HUD adopts, CISA will be the required floodplain where it is available
- Before HUD adopts, CISA may be used optionally if the flood elevation is not lower than the lower of the two other methods
- Can check for Federal CISA using the [Federal Flood Standard Support Tool](#)
- State and local CISA data may be used optionally
 - *Must be incorporated into State/local regs*
 - *Flood elevation must not be lower than other methods*



12

CISA Report Freeboard Value Approach Report



Back Download CISA Report Start New Assessment

FFSST • Including CISA and FVA

13

Federal Flood Standard Support Tool Beta v1.1.5 Help About

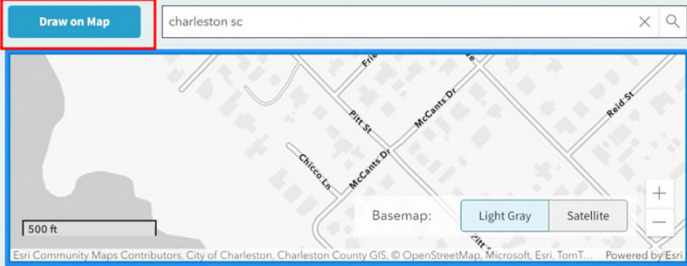
Assess project's flooding risk

- 1 Define project location
- 2 Input criticality and service life

1. Define Project Location

Check the [Status Map](#) to determine if data are available in your area of interest.

Draw on Map charleston sc



500 ft Basemap: Light Gray Satellite

Next

Use the search bar to navigate to the project location, and then click 'Draw on Map'.

14

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Assess project's flooding risk

1 Define project location

2 Input criticality and service life

1. Define Project Location

Check the [Status Map](#) to determine if data are available in your area of interest.

Drawing... charleston sc

500 ft

Basemap:

Next

Outline the project parcel boundaries by clicking on each corner. Double-click on the last corner to finalize the boundaries.

15

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Assess project's flooding risk

1 Define project location

2 Input criticality and service life

2. Input Criticality and Service Life

Service Criticality

Non-critical

Is the action critical or non-critical?

A critical action is any activity for which even a slight chance of flooding would be too great. Learn more: [What is the difference between a critical and non-critical federally-funded action?](#)

Service Life

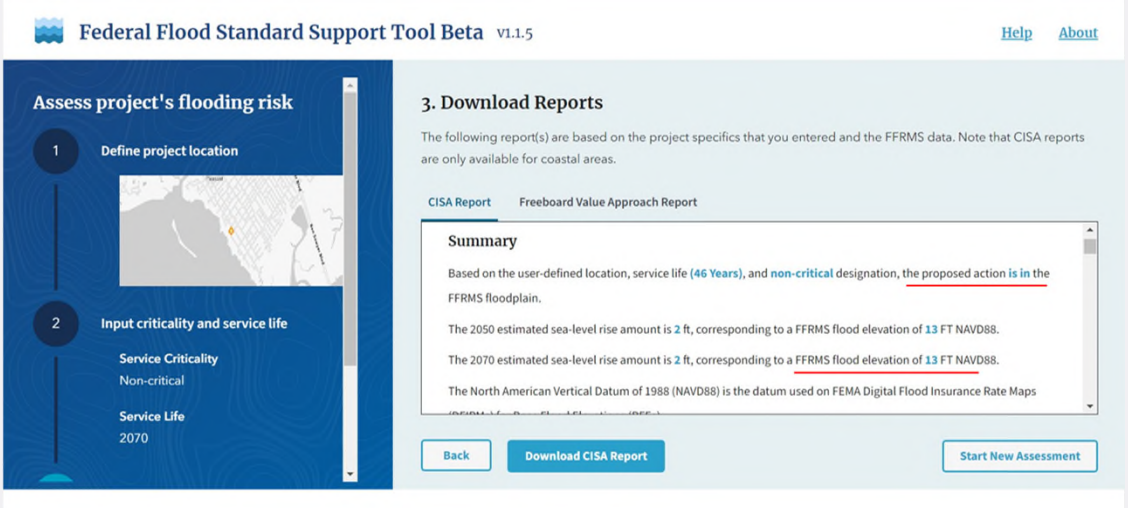
2070

What is the expected service life?

The service life is the period for which a component, device, or system is still able to provide its intended function under real world conditions. Enter the projected last year of service (10 year increments). Learn more: [How to](#)

Select critical or non-critical, and select the service life based the length of the mortgage, rounding up to the later decade.

16



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Assess project's flooding risk

- 1 Define project location
- 2 Input criticality and service life
 - Service Criticality: Non-critical
 - Service Life: 2070

3. Download Reports

The following report(s) are based on the project specifics that you entered and the FFRMS data. Note that CISA reports are only available for coastal areas.

[CISA Report](#) [Freeboard Value Approach Report](#)

Summary

Based on the user-defined location, service life (46 Years), and non-critical designation, the proposed action is in the FFRMS floodplain.

The 2050 estimated sea-level rise amount is 2 ft, corresponding to a FFRMS flood elevation of 13 FT NAVD88.

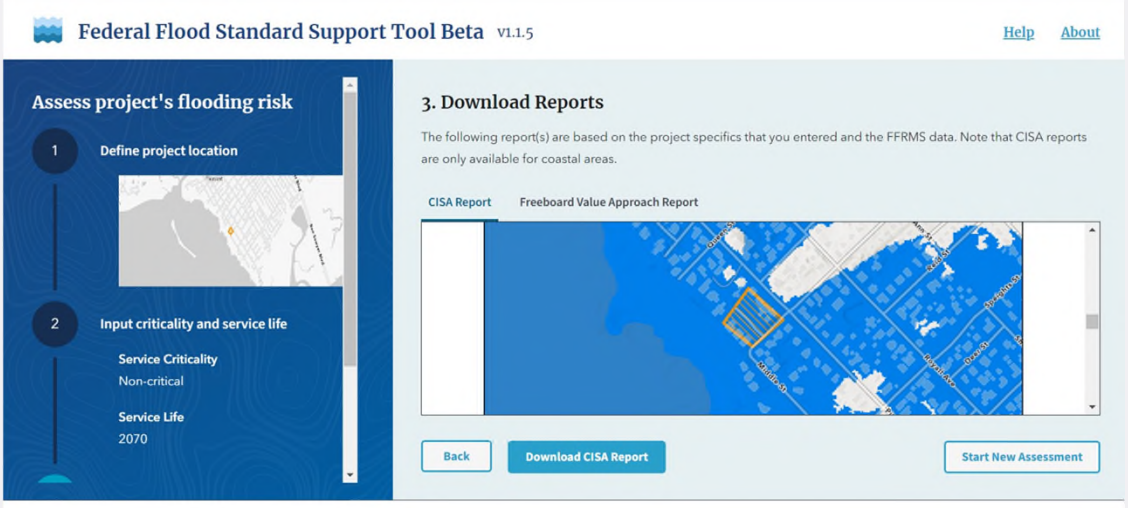
The 2070 estimated sea-level rise amount is 2 ft, corresponding to a FFRMS flood elevation of 13 FT NAVD88.

The North American Vertical Datum of 1988 (NAVD88) is the datum used on FEMA Digital Flood Insurance Rate Maps

[Back](#) [Download CISA Report](#) [Start New Assessment](#)

If CISA is available, the tool will provide CISA and FVA reports with a floodplain determination and elevation. If CISA is not available, the tool will provide only a report on FVA. If neither is available, the tool will provide a No Data Exists report.

17



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Assess project's flooding risk

- 1 Define project location
- 2 Input criticality and service life
 - Service Criticality: Non-critical
 - Service Life: 2070

3. Download Reports

The following report(s) are based on the project specifics that you entered and the FFRMS data. Note that CISA reports are only available for coastal areas.

[CISA Report](#) [Freeboard Value Approach Report](#)

[Back](#) [Download CISA Report](#) [Start New Assessment](#)

The report will show a map with the project boundaries and the floodplain boundaries. Dark blue is in the FFRMS floodplain based on CISA.

18

Note:

The following instructions skip over CISA.

After HUD adopts a CISA resource, these instructions will be updated.

19

Determining FFRMS for Non-Critical Actions

1. Locate the project in FEMA's [Map Service Center](#) or [National Flood Hazard Layer](#).
2. Check for nearby floodplains
3. SFHA is still part of the floodplain.
4. Compare site to 500-year floodplain, or 500-year elevation in Flood Insurance Study
5. If no 500-year data, find the BFE and add two feet. Compare project site to new elevation.

If the site includes the FFRMS floodplain, the 8-step or 5-step decision making process is required. New construction and substantial improvement require elevation or floodproofing to the FFRMS elevation.

Review might conclude at any point starting with Step 2.

20

Determining FFRMS for Critical Actions

1. Locate the project in FEMA's [Map Service Center](#) or [National Flood Hazard Layer](#).
2. Check for nearby floodplains
3. SFHA is still part of the floodplain.
4. Compare site to 500-year floodplain, or 500-year elevation in Flood Insurance Study
5. Find the BFE and add three feet. Compare project site to new elevation.
6. The FFRMS floodplain is the larger of Steps 4 or 5

If the site includes the FFRMS floodplain, the 8-step or 5-step decision making process is required. New construction and substantial improvement require elevation or floodproofing to the FFRMS elevation.

Review might conclude at Step 2, or will proceed through Step 6.

21

Critical Actions

- ***Critical actions** are defined at 24 CFR 55.2 and are “any activity for which even a slight chance of flooding would be too great” including those that “Are likely to contain occupants who may not be sufficiently mobile to avoid loss of life or injury during flood or storm events, e.g., persons who reside in hospitals, nursing homes, convalescent homes, intermediate care facilities, board and care facilities, and retirement service centers. Housing for independent living for the elderly is not considered a critical action.”



22

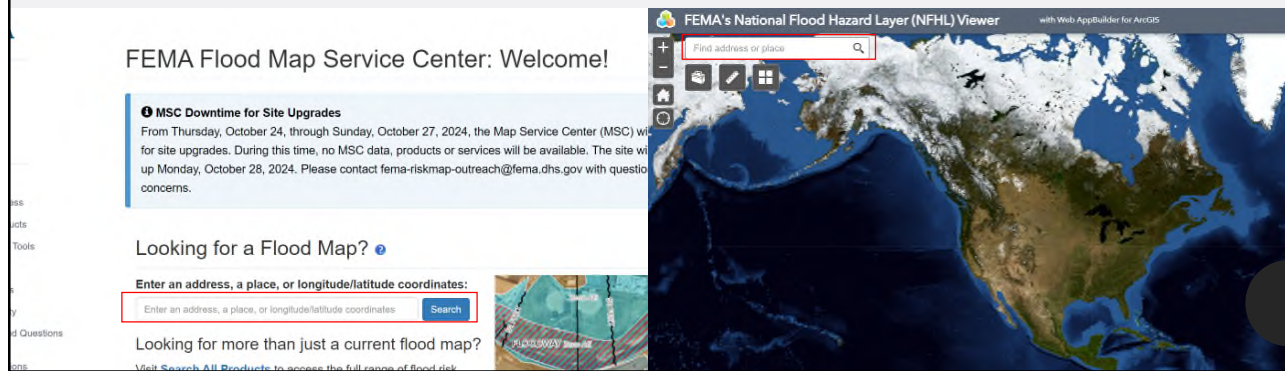
1. *Locate the project in FEMA's [Map Service Center](#) or [National Flood Hazard Layer](#).*

Tips:

For new construction projects where the address might not be in these databases, use an adjacent address or lat/long.

The Map Service Center gives easy access to Flood Insurance Studies and preliminary FIRMs

The National Flood Hazard Layer is easier to zoom and pan for an analysis of a larger area, and includes a distance measure tool



23

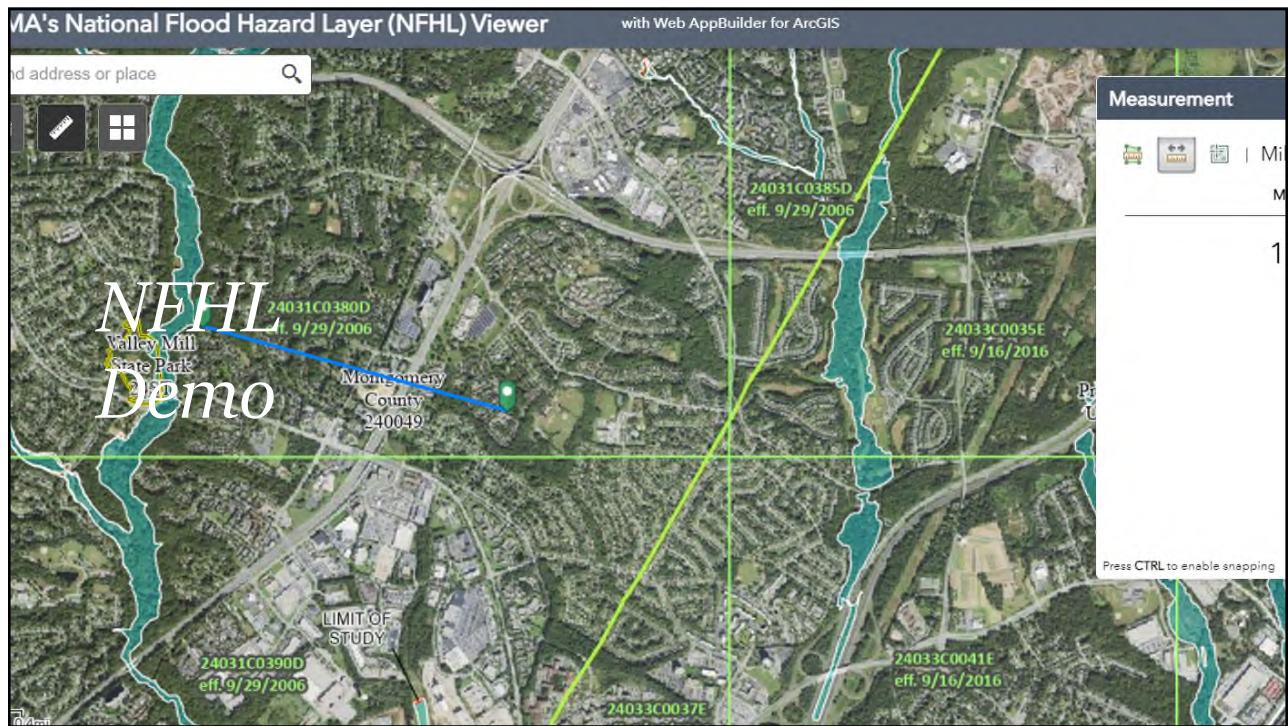
2. *Check for nearby floodplains*



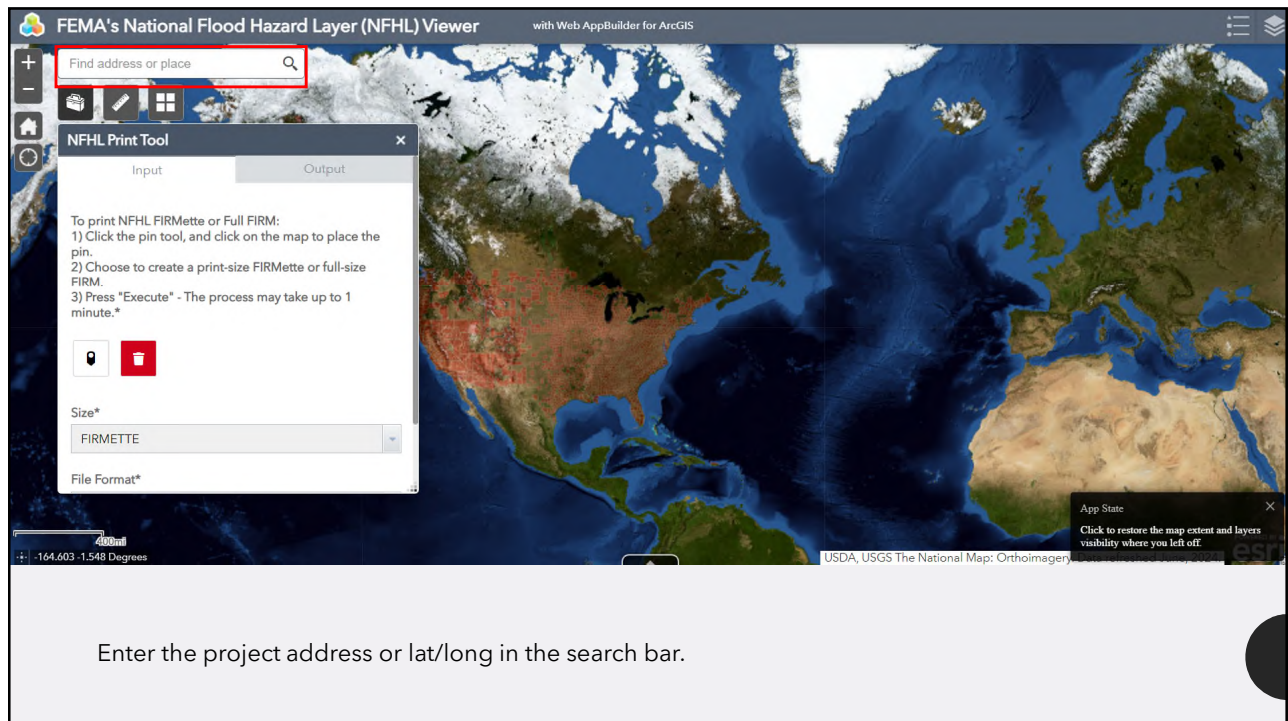
- Check the FIRM panel for the project site
- If near the edge of panel, check adjacent panel(s)
- No nearby floodplains conclude review*

*How far to look depends on topography

24



25



Enter the project address or lat/long in the search bar.

26

FEMA's National Flood Hazard Layer (NFHL) Viewer with Web AppBuilder for ArcGIS

Find address or place

Montgomery County 240049
24031C0380D
eff. 9/29/2006

App State
Click to restore the map extent and layers visibility where you left off.

USGS, USDA, The National Map: Orthoimagery

Zoom out to a useful map scale and select the measurement tool.

27

FEMA's National Flood Hazard Layer (NFHL) Viewer with Web AppBuilder for ArcGIS

12803 Marlow Pl, Silver Spring, MD 20904

Show search results for 12803 Marlow...

24031C0360D
eff. 9/29/2006

24031C0380D
eff. 9/29/2006

24031C0370D
eff. 9/29/2006

24031C0390D
eff. 9/29/2006

24033C0037E
eff. 9/16/2016

24033C0041E
eff. 9/16/2016

Measurement

Miles

Measurement Result

1.1 Miles

Clear

Press CTRL to enable snapping

App State
Click to restore the map extent and layers visibility where you left off.

USDA USGS The National Map: Orthoimagery

In the Measure tool, select the line measure and the desired unit. Click a starting point and double-click an ending point. If no floodplains are within a reasonable distance based on topography, then conclude the review.

28

Determining FFRMS for Non-Critical Actions

1. Locate the project in FEMA's [Map Service Center](#) or [National Flood Hazard Layer](#).
2. Check for nearby floodplains
3. **SFHA is still part of the floodplain.**
4. **Compare site to 500-year floodplain, or 500-year elevation in Flood Insurance Study**
5. If no 500-year data, find the BFE and add two feet. Compare project site to new elevation.

If the site includes the FFRMS floodplain, the 8-step or 5-step decision making process is required. New construction and substantial improvement require elevation or floodproofing to the FFRMS elevation.

Review might conclude at any point starting with Step 2.

29

Determining FFRMS for Critical Actions

1. Locate the project in FEMA's [Map Service Center](#) or [National Flood Hazard Layer](#).
2. Check for nearby floodplains
3. **SFHA is still part of the floodplain.**
4. **Compare site to 500-year floodplain, or 500-year elevation in Flood Insurance Study**
5. Find the BFE and add three feet. Compare project site to new elevation.
6. The FFRMS floodplain is the larger of Steps 4 or 5

If the site includes the FFRMS floodplain, the 8-step or 5-step decision making process is required. New construction and substantial improvement require elevation or floodproofing to the FFRMS elevation.

Review might conclude at Step 2, or will proceed through Step 6.

30

3. The SFHA is in the FFRMS.



The FFRMS elevation is determined using the 500-year flood elevation if available in the Flood Insurance Study, or the Freeboard Value Approach otherwise.

31

4. Compare 500-year floodplain or elevation: Outside

- Non-critical: conclude review
- Critical: proceed to Step 5



32

4. Compare the 500-year floodplain or elevation: Ins

All projects: 8-step required
 Critical actions: continue to Step 5 first

The map shows an aerial view of the Louisville-Jeffers area in Jefferson County, KY 210120. A red box highlights a specific area. A green box contains the text '2111C0042E eff. 12/5/2006'. The map also shows 'Zone AE' and '450'.

33


4. 500-year floodplain not visible

All projects: check for 500-year elevation in FIS
 Or, option to skip to FVA, though this will produce a larger floodplain

The map shows an aerial view of the City of Rhineland, KY 550301. A red box highlights a specific area. The map also shows 'Zone AE' and 'Zone A'.

34

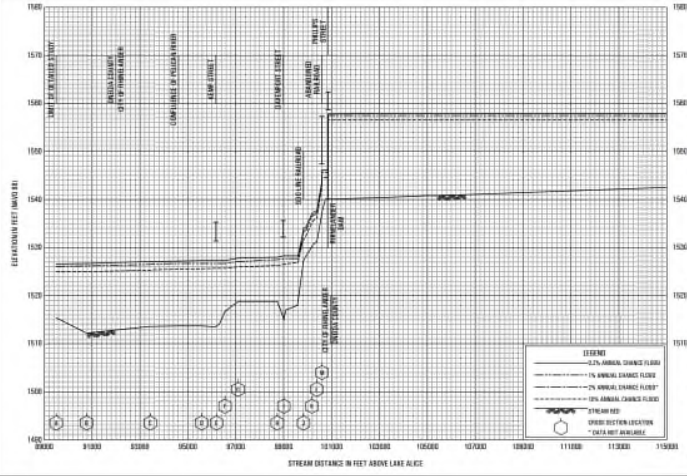
Check the FIS- More in Part 2, Nov. 4



FLOOD INSURANCE STUDY

ONEIDA COUNTY, WISCONSIN AND INCORPORATED AREAS

Community Name	Community Number
LAC DU FLAMBEAU BAND OF LAKE SUPERIOR CHIPPEWA INDIANS	550629
ONEIDA COUNTY (UNINCORPORATED AREAS)	550579
RHINELANDER, CITY OF	550001



STREAM DISTANCE IN FEET ABOVE LAKE ALICE

35

Determining FFRMS for Non-Critical Actions

1. Locate the project in FEMA's [Map Service Center](#) or [National Flood Hazard Layer](#).
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5. **If no 500-year data, find the BFE and add two feet. Compare project site to new elevation.**

If the site includes the FFRMS floodplain, the 8-step or 5-step decision making process is required. New construction and substantial improvement require elevation or floodproofing to the FFRMS elevation.

Review might conclude at any point starting with Step 2.

36

Determining FFRMS for Critical Actions

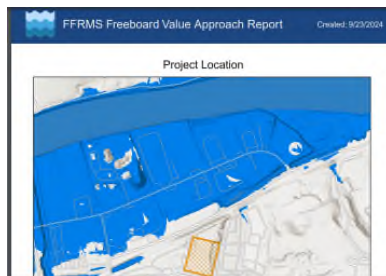
1. Locate the project in FEMA's [Map Service Center](#) or [National Flood Hazard Layer](#).
2. Check for nearby floodplains
3. SFHA is still part of the floodplain.
4. Compare site to 500-year floodplain, or 500-year elevation in Flood Insurance Study
5. **Find the BFE and add three feet. Compare project site to new elevation.**
6. **The FFRMS floodplain is the larger of Steps 4 or 5**

If the site includes the FFRMS floodplain, the 8-step or 5-step decision making process is required. New construction and substantial improvement require elevation or floodproofing to the FFRMS elevation.

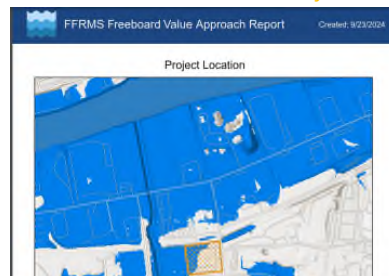
Review might conclude at Step 2, or will proceed through Step 6.

37

Conclusive



Need to Check Survey



5. FVA:

Using the FFSST

- Appropriate for screening
- Do not use FFSST for areas with levees, preliminary FIRMs, or without established BFEs
- Close calls require finding Base Flood Elevation and comparing to survey

38

5. FVA:

Locating the Base Flood Elevation*

*Elevation above sea level, not above grade

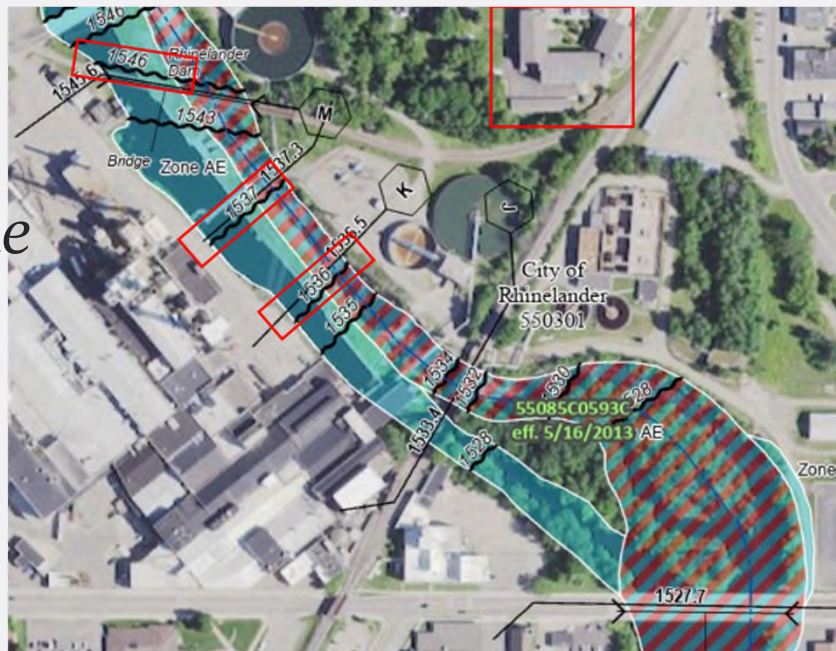


39

5. FVA:

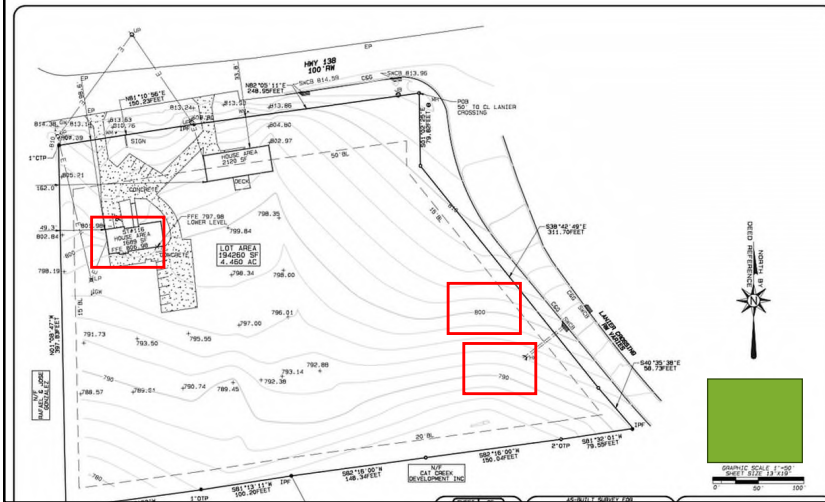
Locating the Base Flood Elevation*

*FIS may provide more precise BFE



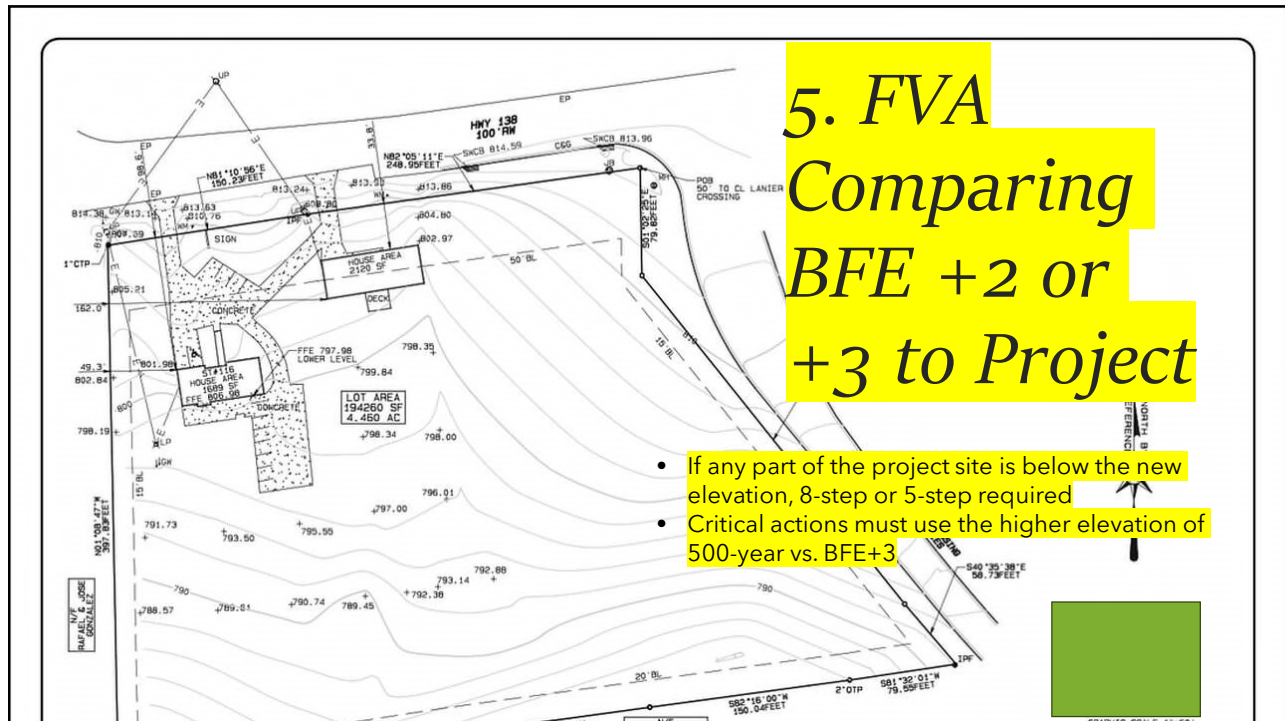
40

5. FVA: Comparing BFE +2 or +3 to Project



- Best practice is to compare to site elevations using ALTA survey or similar.
- HUD/REs can use topo maps like USGS National Map as evidence in clear cut cases, but close calls will need the survey

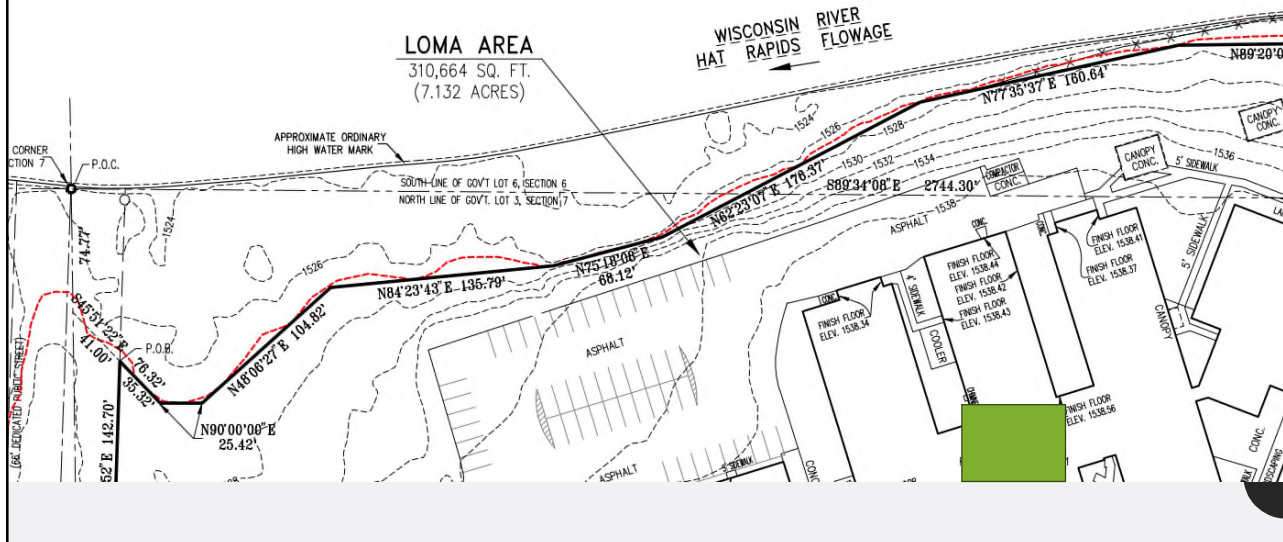
41



42

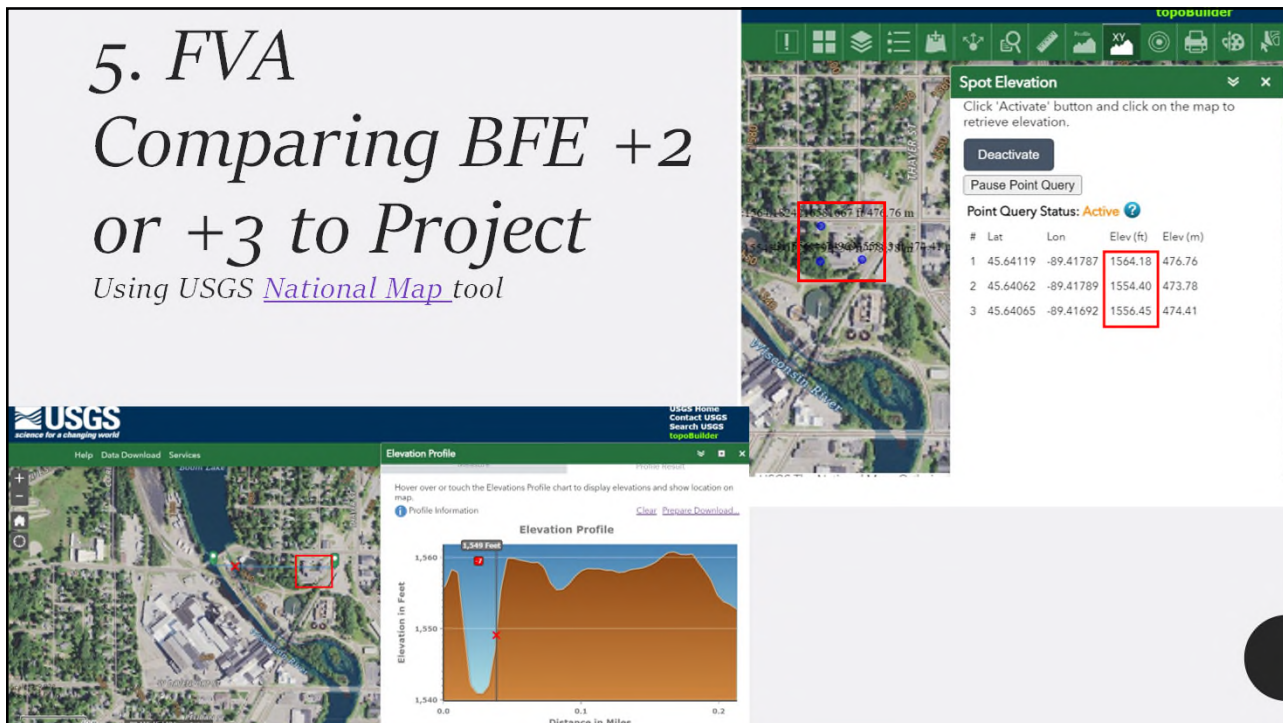
Note that LOMA/LOMR will not avoid 8-step, but may fulfill elevation requirements.

EXHIBIT 'B' LOMA SURVEY

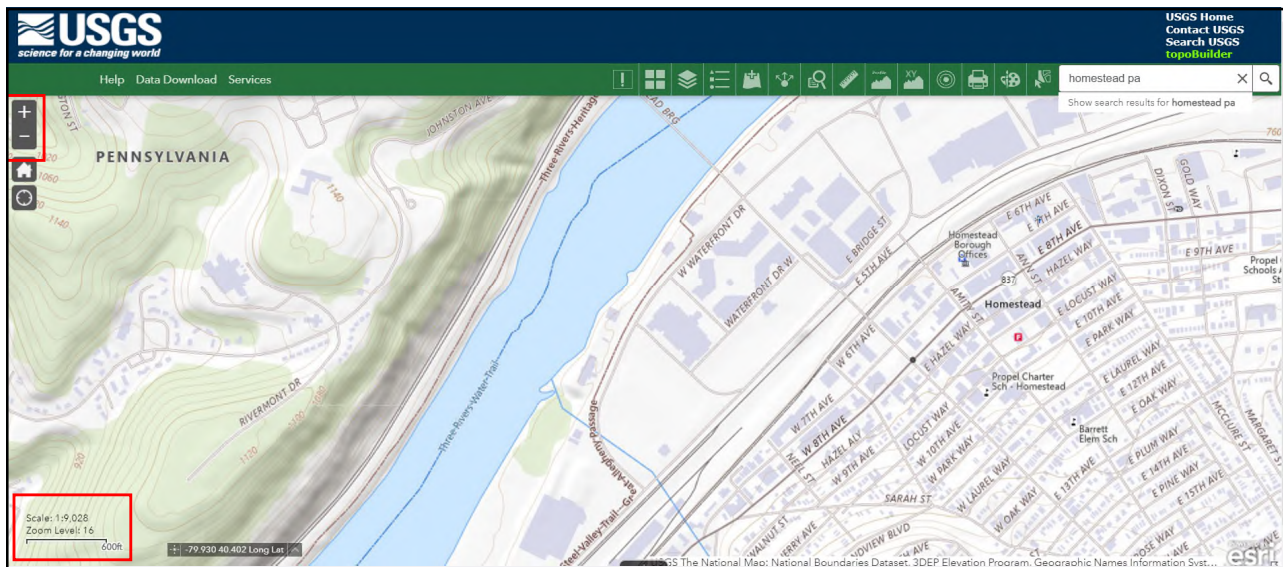


43

5. FVA Comparing BFE +2 or +3 to Project Using USGS [National Map tool](#)

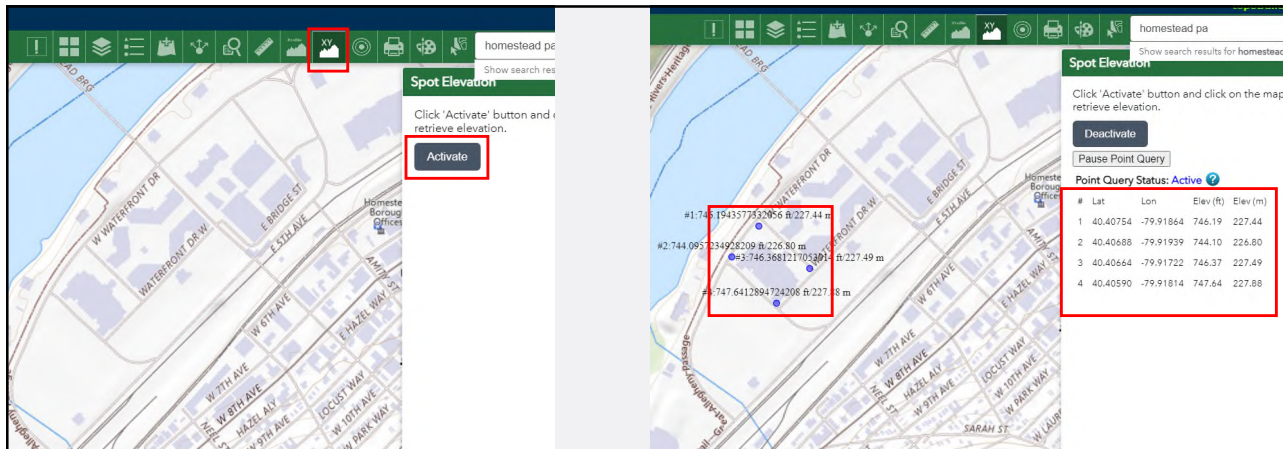


44



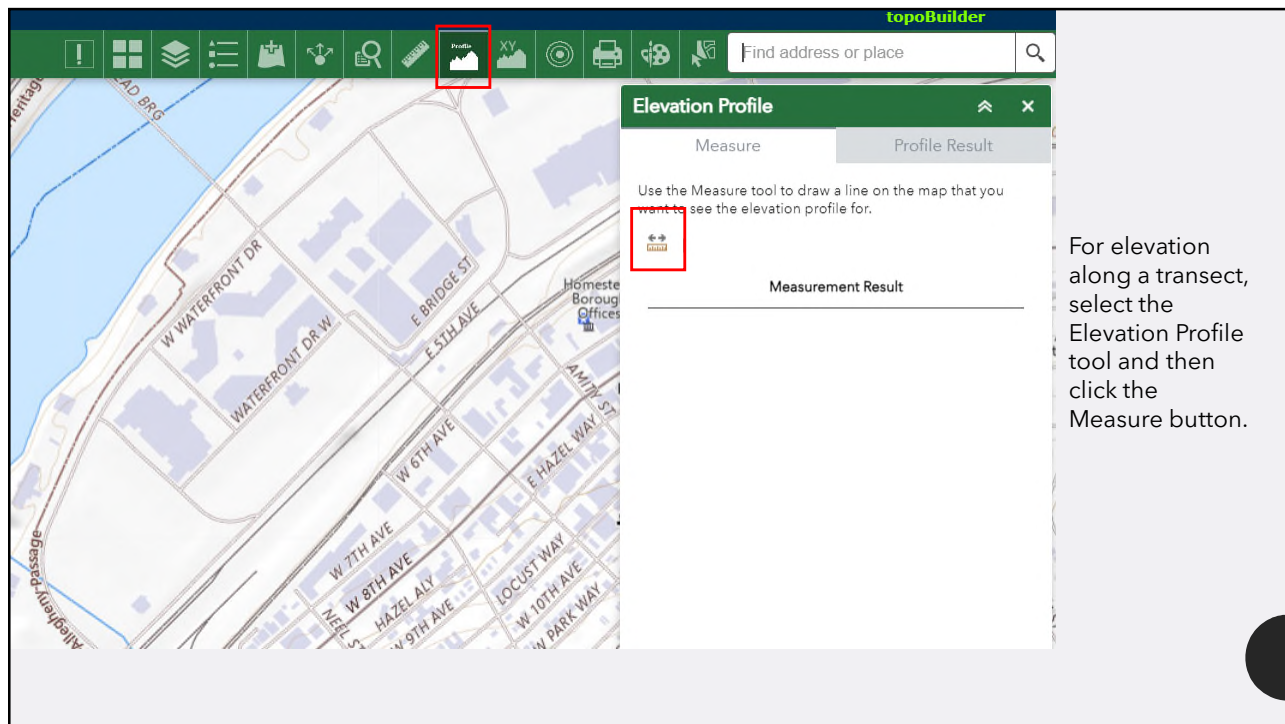
Most locations don't work at a closer zoom than Level 16. The default zoom for a specific address search will typically require the user to zoom out before seeing the map.

47

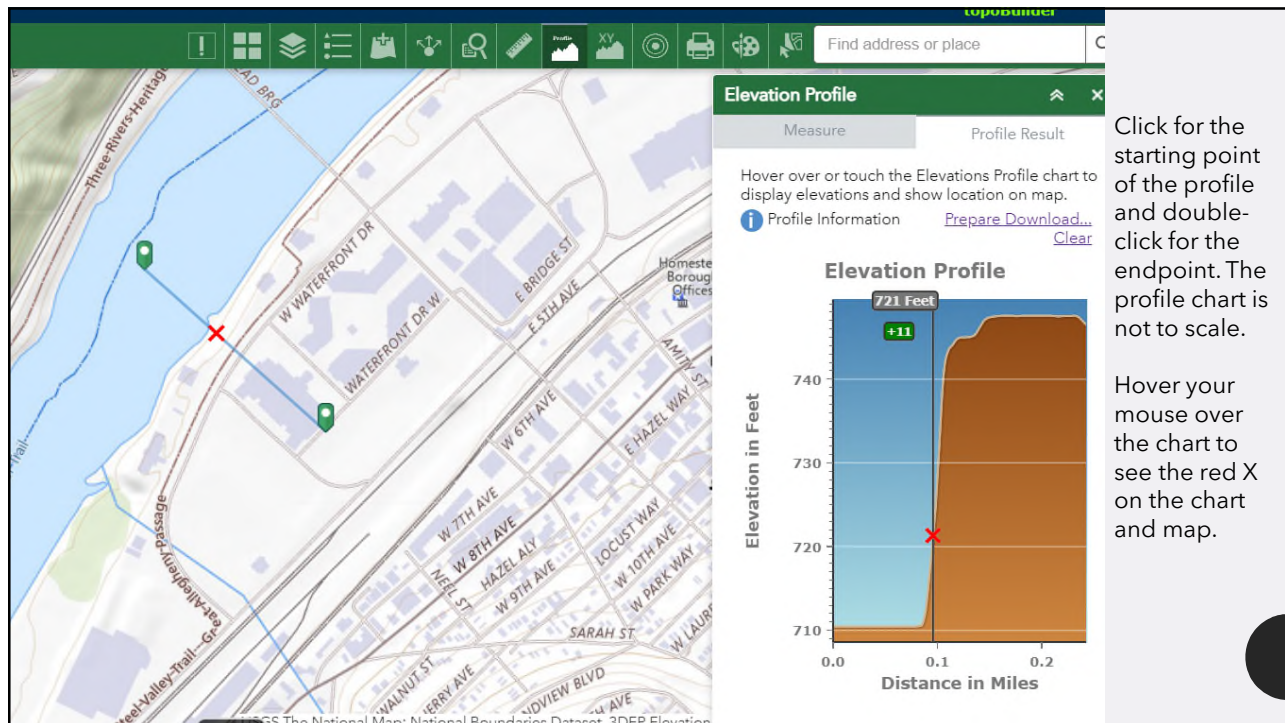


For elevation at specific points, select the Spot Elevation tool and click Activate. Click on the map to get elevations. You may need to adjust screen resolution or browser zoom to see the selection markers.

48



49



50

Questions



Please put questions in the Q&A box or in the chat



We will address those related to defining the FFRMS floodplain today



We will respond to other questions outside of this webinar.

51

Online Tools Covered Today

- FEMA Map Service Center:
<https://msc.fema.gov/portal/home>
- FEMA National Flood Hazard Layer Viewer:
<https://msc.fema.gov/nfhl>
- USGS National Map:
<https://apps.nationalmap.gov/viewer/>
- Federal Flood Standard Support Tool:
<https://floodstandard.climate.gov/tool>

52